

**Local Government
Boundary Commission
For England
Report No.273**

LOCAL GOVERNMENT

BOUNDARY COMMISSION

FOR ENGLAND

REPORT NO. 273

LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND

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To the Rt Hon Merlyn Rees, MP
Secretary of State for the Home Department

PROPOSALS FOR FUTURE ELECTORAL ARRANGEMENTS FOR THE
DISTRICT OF CARRICK IN THE COUNTY OF CORNWALL

1. We, the Local Government Boundary Commission for England, having carried out our initial review of the electoral arrangements for the district of Carrick in accordance with the requirements of section 63 of, and Schedule 9 to, the Local Government Act 1972, present our proposals for the future electoral arrangements for that district.

2. In accordance with the procedure laid down in section 60(1) and (2) of the 1972 Act, notice was given on 31 December 1974 that we were to undertake this review. This was incorporated in a consultation letter addressed to the Carrick District Council, copies of which were circulated to Cornwall County Council, parish councils and parish meetings in the district, the Members of Parliament for the constituencies concerned and the headquarters of the main political parties. Copies were also sent to the editors of the local newspapers circulating in the area and of the Local Government press. Notices inserted in the local press announced the start of the review and invited comments from members of the public and from interested bodies.

3. Carrick District Council were invited to prepare a draft scheme of representation for our consideration. In doing so, they were asked to observe the rules laid down in Schedule 11 to the Local Government Act 1972, and the guidelines which we set out in our Report No. 6 about the proposed size of the Council and the proposed number of councillors for each ward. They were also asked to take into account any views expressed to them

following their consultation with local interests. We therefore asked that they should publish details of their provisional proposals about a month before they submitted their draft scheme to us, thus allowing an opportunity for local comment.

4. The District Council have not passed a resolution under section 7(4) of the Local Government Act 1972. The provisions of section 7(6) will therefore apply and the election of all district councillors will be held simultaneously.

5. On 29 May 1975 the District Council presented their draft scheme of representation. The Council proposed to divide the area of the district into 22 wards each returning 1, 2, 3 or 4 councillors to form a council of 46 members.

6. The District Council received five comments during their local consultations, only one of which was not incorporated in the draft scheme. This was a preference expressed by the parish council of St Michael Penkevil to be included in a grouping of parishes of "Ruanlanihorne, Veryan and that immediate district". We received comments from a local political association suggesting an alternative grouping of parishes for 9 rural wards, from Truro City Council and a second local political association suggesting an alternative pattern of parish wards for Truro, and from a third local political association suggesting an alternative pattern of parish wards in Falmouth.

7. We noted that, with the exception of the Mylor, Penwerris, and Smithick wards, the draft scheme would provide by 1980 a basis of representation in compliance with the rules of the Local Government Act 1972 and our guidelines.

8. We considered the comments on the draft scheme and we decided to accept the alternative grouping of parishes for 9 rural wards suggested by a local political association. This had the effect of reducing the size of council to 45 members. We also decided to allocate 3 councillors (instead of 4) to the Penwerris ward and 3 councillors (instead of 2) to the Smithick ward. Subject to these modifications we decided to adopt the District Council's draft scheme as the basis of our draft proposals. We formulated our draft proposals accordingly.

9. On 25 May 1976 we issued our draft proposals and these were sent to all who had received our consultation letter or had commented on the District Council's draft scheme. The Council were asked to make the draft proposals and the accompanying map which defined the proposed ward boundaries available for inspection at their main offices. Representations on our draft proposals were invited from those to whom they circulated and, by public notices, from members of the public and interested bodies. We asked for comments to reach us by 23 July 1976.

10. Carrick District Council informed us that they objected to our proposed Mylor ward but they had no comment to make on the remainder of our draft proposals.

11. Tregoney Parish Council supported our proposed Veryan ward subject to renaming it Tregony and Veryan. Probus Parish Council supported our proposed Probus ward but suggested including the parish of St Michael Penkevil for reasons of local ties. Truro City Council noted, but made no comment on, our draft proposals.

12. Carrick District Committee of the Cornwall Association of Local Councils, together with Gwennap Parish Council, suggested that every parish council should have a representative on the District Council and that the Gwennap ward in the draft scheme should be re-instated.

13. We also received objections to our draft proposals from 11 parish councils, a parish organisation and 7 individuals. All those who objected, favoured the re-instatement of wards in the District Council's draft scheme.

14. In view of these comments, we decided that we needed further information to enable us to reach a conclusion. Therefore, in accordance with section 65(2) of the 1972 Act and at our request, Mr R P Crompton was appointed an Assistant Commissioner to hold a local meeting and to report to us.

15. The Assistant Commissioner held a meeting at Truro on 26 October 1976. A copy of his report to us of the meeting is attached at Schedule 1 to this report.

16. In the light of the discussion at the meeting and of his inspection of the areas concerned, the Assistant Commissioner recommended that our draft proposals should be confirmed with the exception of the following six wards in the rural area: Kenwyn, Newlyn, Perranzabuloe, Probus, Roseland and Veryan. In these cases, for reasons of local ties, the Assistant Commissioner recommended the re-instatement of the following wards as in the District Council's draft scheme: Kenwyn, Newlyn, Perranzabuloe, Probus, Roseland and St Clement.

17. We considered again our draft proposals both in the light of the comments which we had received and of the Assistant Commissioner's report. We concluded that the amendments recommended by the Assistant Commissioner should be adopted and, subject to these amendments, we decided to confirm our draft proposals as our final proposals.

18. Details of these final proposals are set out in Schedules 2 and 3 to this report and on the attached map. Schedule 2 gives the names of the wards and the number of councillors to be returned by each. A detailed description of the boundaries of the proposed wards, as defined on the map, is set out in Schedule 3.

PUBLICATION

19. In accordance with section 60(5)(b) of the Local Government Act 1972, a copy of this report and a copy of the map are being sent to Carrick District Council and will be available for public inspection at the Council's main offices. Copies of this report

(without the map) are being sent to those who received the consultation letter and to those who made comments.

L.S.

Signed:

EDMUND COMPTON (Chairman)

JOHN M RANKIN (Deputy Chairman)

PHYLLIS BOWDEN

J T BROCKBANK

MICHAEL CHISHOLM

D P HARRISON

R R THORNTON

N DIGNEY (Secretary)

1 December 1977

To: The Secretary, Local Government Boundary Commission for England

REVIEW OF ELECTORAL ARRANGEMENTS FOR THE DISTRICT OF CARRICK

REPORT OF A LOCAL MEETING HELD ON THE 26 OCTOBER 1976 AT THE COUNCIL OFFICES, RIVER STREET, TRURO TO HEAR LOCAL VIEWS ON THE DRAFT PROPOSALS PUBLISHED BY THE COMMISSION FOR THE ELECTORAL ARRANGEMENTS FOR THE DISTRICT OF CARRICK HELD BY R P CROMPTON, MA AN ASSISTANT COMMISSIONER APPOINTED FOR THAT PURPOSE

Attendance

I. The following persons attended the meeting:-

<u>NAME</u>	<u>Representing or Status</u>
H P Dorey	Chief Executive, Carrick District Council
W J Wilton	Carrick District Council
C Butson	Carrick District Council
J F W Brown	Carrick District Council (Mylor)
Mrs M Dunstan	Gwennap Parish Council
T K Bray	Gwennap Parish Council
E J Richards	Gwennap
S R Gaiger	Gwennap Parish Council
A C Barnicoat	Kenwyn Parish Council
J N James	Chairman, Kenwyn Parish Council
R W Dobson	Newlyn East
Reg Sampson	Newlyn East
A J Rushton	Cubert Parish Council
B K Robson	Cubert Parish Council
D B Gripe	Cornwall County Council
J D Cooper	Cornwall County Council
A R W Gray	President Cornwall Association of Local Councils
H E Price	Chairman, Cornwall Association of Local Councils
R J Julyan	Veryan and Gerrans Parish Council
C F Coombes	Kea Parish Council
D J Bellingham	District Councillor
R A Edmond	Kea Parish Council
C H Mee	Kea Parish Council
J G Laity	Kea Parish Council
M A Brown	Truro Constituency Liberal Association
C H Owen	Frogpool
M Owen	Frogpool
E E W Ryall	Perran-ar-Worthal PC
J H Olive	Perran-ar-Worthal PC
J Toomer	Perran-ar-Worthal PC

W K Stead	Member of public, Mylor Ward
Mrs S Perkin	Perranarworthal PC
D E Mitchell	Cuby
P Hooper	Cuby PM
F J Waters	Newlyn East
H W B Harpham	Mylor Parish Council
Kathleen Dale CC	Mylor Parish C, Carrick C, County Councillor for Gwennap, Perranarworthal and Mylor
B H J A O'Reilly	Sennen Parish Council
Mr and Mrs W Beauchamp	Gwennap
Mr and Mrs A Owen	Gwennap
Mrs P M Saint	St Erme Parish Council
R R Lobb	Chacewater and Kea
P W Dobson	Perranzabuloe
Mr McLean	The West Briton
C J Howell	Perran-ar-Worthal PC

THE COMMISSION'S DRAFT PROPOSALS

2. The Commission's draft proposals provided for the division of the district into the following wards:-

<u>Proposed Ward Name</u>	<u>No of Cllrs</u>	1975		1980	
		<u>Electorate</u>	<u>Entitlement</u>	<u>Electorate</u>	<u>Entitlement</u>
Penwerris	3	4,553	3.64	4,725	3.43
Trevethan	3	3,778	3.02	4,380	3.18
Smithick	3	2,847	2.28	3,750	2.72
Arwenack	2	2,634	2.11	2,780	2.02
Tregolls	2	2,142	1.71	2,410	1.75
Moresk	2	2,284	1.83	2,365	1.72
Trehaverne	3	3,582	2.87	4,480	3.25
Boscawen	3	3,909	3.13	4,100	2.97
Penryn	3	4,108	3.29	4,250	3.08
Chacewater	1	1,018	0.81	1,065	0.77
Feock	2	2,671	2.14	2,800	2.03
Kea	1	1,233	0.99	1,320	0.96

<u>Proposed Ward Name</u>	<u>No of Cllrs</u>	1975		1980	
		<u>Electorate</u>	<u>Entitlement</u>	<u>Electorate</u>	<u>Entitlement</u>
St Agnes	3	4,108	3.29	4,380	3.18
Newlyn	1	1,258	1.01	1,448	1.05
Veryan	1	1,343	1.07	1,432	1.04
Probus	2	2,322	1.86	2,632	1.91
Roseland	2	2,252	1.80	2,435	1.77
Kenwyn	2	2,272	1.82	2,684	1.95
Perranzabuloe	3	3,880	3.10	4,270	3.10
Mylor	3	4,035	3.23	4,365	3.17
Total	45	56,229	45.00	62,071	45.05
Average No of Electors per Councillor				1,379	
				1,250	

COMPARISON BETWEEN COMMISSION'S AND DISTRICT COUNCIL'S PROPOSALS

3. The proposals of the Commission differ from the original proposals of the Carrick District Council in the following respects:-

Falmouth MB The Commission proposed representation is Penwerris 3 Smithick 3 instead of Penwerris 4 Smithick 2. An entitlement of 3.64 in 1975 for Penwerris acceptable as being the best solution having regard to the wards created by Carrick District Council.

Truro Rural 1. The Commission propose that Mylor ward shall contain the parishes of Gwennap, Mylor and Perran-ar-worthal and have 3 seats as opposed to separate representation of each of the 3 parishes with 1 seat each for Gwennap and Perran-ar-worthal and 2 for Mylor.

2. The Commission propose that Perranzabuloe shall extend to include Cubert. The District Council did not include Cubert which remained with Newlyn.

3. The Commission propose that Kenwyn shall include Kenwyn and St Allen. The District had included St Allen in St Clement.
4. The Commission propose that Probus shall include Ladock, Probus and St Clement. The District had grouped together Ladock, Probus, Tregoney and Cuby.
5. The Commission propose that Roseland ward shall comprise Gerrans, Philleigh, Ruanlanihorne, St Just-in-Roseland and St Michael Penkevil. The District had included Veryan but had excluded St Michael Penkevil and Ruanlanihorne put within St Clement and Probus respectively.
6. The Commission propose a separate ward for Veryan to include Cuby, Tregoney, Veryan. The District had not included a separate ward for Veryan but had included the parish with St Just-in-Roseland, Philleigh, and Gerrans, and Cuby and Tregoney with Probus.
7. The Commission propose that Newlyn shall include St Erme. The District had included St Erme in St Clement.
8. The Commission's proposals remove St Clement ward as a separate ward. In the District proposals St Clement ward comprised St Clement, St Allen, St Erme and St Michael Penkevil.

OBJECTIONS IN WRITING TO DRAFT PROPOSALS

4. Objections to the draft proposals have been raised in respect of the following wards:- Mylor, Kenwyn, Perranzabuloe, Newlyn, Probus, Veryan, Roseland. Representations against the draft proposals were made to the Commission as follows:-

1. Mylor Ward

- (a) Carrick District Council. By letter dated 20 July that the proposed Mylor ward with 3 seats should be divided into 3 wards Gwennap with one seat, Perran-ar-worthal with one seat and Mylor with 2 seats.
- (b) Cornwall Association of Local Councils. By letter dated 23 July 1976 that each parish have a representative on the district council and that the Association support Gwennap Parish Council.
- (c) Clerk to Mylor Parish Council. By letter dated 9 June 1976 that Mylor be a separate ward and that it would be more appropriate to merge Perran-ar-worthal, Gwennap and Chacewater.
- (d) Clerk to Perran-ar-worthal Parish Council. By letter dated 7 July 1976 objection to proposed Mylor ward.
- (e) Clerk to Gwennap Parish Council (incorporating letter from Councillor Mrs M Dunstan). By letter dated 15 July 1976 objection to proposed Mylor ward with a view to Gwennap, Perran-ar-worthal and Mylor having at least one representative each on district council.
- (f) President Perran-ar-worthal Women's Institute. By letter dated 13 July 1976 objection to Mylor ward with representations for Perran-ar-worthal to remain a one member ward.
- (g) Mr E E Ryan. By letter dated 14 July 1976 objection to the proposed Mylor ward.
- (h) Councillor Mrs Perkin and Mr K A Perkin. By letters dated 13 and 14 July 1976 objection to the proposed Mylor ward.
- (i) Mr John F W Brown. By letter dated 14 July 1976 objection to the proposed Mylor ward.
- (j) Mrs Margaret J Taylor. By letter dated 22 July objection to the proposed Mylor ward.
- (k) Mr W K Stead. By letter dated 30 June 1976 objection to the proposed Mylor ward.

(1) President Cusgarne and Frogpool WI. Letter dated 26 October 1976 (handed in at meeting) supports local associations endeavouring to keep their own councillor.

2. Other Wards

(a) Mr N K Jeans. By letter dated 20 June 1976 objection to inclusion of St Michael Penkevil in Roseland ward, that it should be included in Probus ward but that he would have been happy for St Clement ward to remain.

(b) Clerk to Veryan Parish Council. By letter dated 10 July 1976 that Veryan should remain part of Roseland with a suggestion that Tregoney is brought in to create a 3 seat ward.

(c) Clerk to Gerrans Parish Council. By letter dated 29 June 1976 that Veryan should be substituted in Roseland for St Michael Penkivil and that no objection would be raised to the inclusion of Ruanlanihorne in Roseland.

(d) Clerk to Ladock Council. By letter dated the 13 July 1976 objection to change which would mean grouping with semi-urban parish St Clement and consequently loss of identity.

(e) Clerk to the Parish of Perranzabuloe. By letter dated 24 June 1976 objection to inclusion of Cubert having regard to the present size of Perranzabuloe and future development in the 1980s.

(f) Clerk to Cubert Parish Council. By letter dated 9 July 1976 objection to proposed joinder with Perranzabuloe and request that the present arrangements with Newlyn East be continued.

(g) Clerk to Newlyn East. By letter dated 19 July 1976 objection to proposed link with St Erme and to join with Cubert.

(h) Clerk to St Erme Parish Council. By letter dated 17 July 1976 objection to proposed change.

(i) Clerk to St Allen Parish Council. By letter dated 17 July 1976. Objection to merger with Kenwyn as semi-urban community and closer to Truro city. Would prefer to remain as at present but if necessary would be prepared to merge with Newlyn and St Erme.

(j) Clerk to Kenwyn Parish Council. By letter of 8 July 1976. Objection to inclusion of St Allen. Wish to remain as at present.

SUPPORT FOR COMMISSION'S PROPOSALS

5. Qualified support is given to the Commission's proposals by the City of Truro who note the proposals, the Parish of Tregoney who support the proposals subject to the relevant parish being renamed Tregoney Veryan instead of Veryan and the Parish of Probus subject to St Michael Penkevil being included in Probus rather than in Roseland.

ALTERNATIVE PROPOSALS

6. (A) Mylor

The Carrick District Council supporting the Parishes of Mylor, Perran-ar-worthal, Gwennap and others propose that the Commission should revert to the District Councils proposals as follows:-

(a) Draft Proposals

<u>Ward</u>	<u>No of Cllrs</u>	1975		1980	
		<u>Electorate</u>	<u>Entitlement</u>	<u>Electorate</u>	<u>Entitlement</u>
Mylor	3	4,035	3.23	4,365	3.17

(b) Representation of District Council and Others

Mylor	2	1,943	1.59	2,075	1.54
Gwennap	1	1,050	0.86	1,140	0.85
Perran-ar-worthal	1	1,042	0.85	1,150	0.85

(Note: The entitlements are calculated on a total electorate of 56,229 in 1975 and 62,071 in 1980 and a total membership in case of (a) of 45 and (b) 46 because the representation involves an additional member).

Alternative proposals not pursued at the meeting were to give Mylor 1 vote which mean a substitution of 1 for 2 against Mylor in (b) and to leave Mylor separate and group together Perran-ar-worthal, Gwennap and Chacewater. According to whether the number of councillors were 46, 45 or 44 this would give Mylor entitlements of 1.59, 1.55 and 1.52 respectively in 1975 and 1.54, 1.50 and 1.47 in 1980 while the group with populations of 3,110 and 3,355 would have respectively entitlements of 2.55, 2.49, 2.43 in 1975 and 2.49, 2.43 and 2.38 in 1980.

(B) Other Truro Rural Parishes

Inherent in the following Parish Council's objections is a proposal that the Carrick District Council's proposals should be reinstated. The Parishes concerned are Kenwyn, Newlyn, Perranzabuloe, Gerrans, Veryan, Ladock, Cubert, St Erme and St Allen. The changes are brought about by regrouping of areas.

(a) Draft Proposals

Ward	No of Cllrs	1975		1980	
		Electorate	Entitlement	Electorate	Entitlement
Newlyn	1	1,258	1.01	1,448	1.05
Veryan	1	1,343	1.07	1,432	1.04
Probus	2	2,322	1.86	2,632	1.91
Roseland	2	2,252	1.80	2,435	1.77
Kenwyn	2	2,272	1.82	2,684	1.95
Perranzabuloe	3	3,880	3.10	4,270	3.10

(b) Representations based on District Scheme

Probus	2	2,474	2.02	2,774	2.06
St Clement	1	1,267	1.04	1,487	1.10
Roseland	2	2,693	2.20	2,910	2.16
Kenwyn	2	2,037	1.67	2,440	1.81
Newlyn East	1	1,398	1.14	1,540	1.14
Perranzabuloe	3	3,458	2.83	3,750	2.78

(Note: As above (a) and (b) are calculated on a total membership of 45 and 46 respectively).

In addition there are suggestions for a Greater Roseland Area in 2 specifications

1. From Gerrans Parish. To add Ruanlanihorne to the District Council's Roseland comprising Gerrans, Philleigh, St Just and Veryan.

<u>Ward</u>	<u>No of Cllrs</u>	1975		1980	
		<u>Electorate</u>	<u>Entitlement</u>	<u>Electorate</u>	<u>Entitlement</u>
Roseland	2	2,858	2.22	3,085	2.16

2. From Gerrans and Veryan (supported by Cuby Parish Meeting) To add Tregoney Ruanlanihorne and Cuby to create a 3 member ward.

Roseland	3	3,454	2.76	3,722	2.70
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THE CASES ADVANCED AT THE MEETING

7. A. Mylor

1. The District Council's objection.

The District Council's case was presented by Mr H Dorey the Chief Executive Officer of the Council. The Council only proposed to make representations in respect of the parishes of Gwennap, Mylor and Perran-ar-worthal which the Commission proposes shall be amalgamated and have 3 members instead of the 4 at present, one each for Gwennap and Perran-ar-worthal and 2 for Mylor. On the review in question if it would have been possible to divide parishes a different result would have emerged. The 3 parishes are different in style. Gwennap is an inland parish, its population is sparsely spread and apart from a recently revived interest in deep mining in one area its main industry is agriculture. Mylor is bounded by the River Fal and the Penryn River. It is a maritime parish with interest in fishing and pleasure craft with people coming to the parish in retirement with different interests from those in the Gwennap area. Perran-ar-worthal

lies between. The main industry is agriculture but it is a dormitory area for Truro while Mylor's natural centre is Falmouth. Perran-ar-worthal has a train service to Truro and Falmouth. A market day bus service to Truro also serves a portion of the parish as well as part of Gwennap. The means of transport is through each parish separately to nearby towns and not inter-connecting them. The local members fear that an amalgamation will destroy the existing close links which the members now provide for the benefit of residents in their separate parishes. Reliance must be on motor transport often avoided by the elderly of whom there are a high proportion. There is also a fear that Mylor being the largest could dominate the representation on the District Council. So far as development is concerned the sewerage embargo on development in Mylor Bridge is likely to be lifted earlier than anticipated. Mr Dorey clarified with the Planning Department that an estimate of electors by 1980 in Mylor Parish would be 2,132 an increase of 57 on the figure previously given. He also points out that on the present electorate of the district 56,657 a membership of 45 would give an average electorate per member of 1,259 while a membership of 46 would give an average figure of 1,232 not a great difference and not a great concession in order to achieve reasonable representation.

2. Other objectors who spoke:-

Mrs Dunstan, Gwennap Parish and District

Mr H W B Harpham, Mylor Parish

Mr J F W Brown, District Councillor, Mylor

Mr W K Stead, Private Citizen

Mr C J Howell, Perran-ar-worthal

Rev A R W Gray, Cornwall Association of Local Councils

Mrs S Perkin, Perran-ar-worthal Parish and District

Mrs K Dale, County Councillor, District and Parish Councillor for Mylor

Mr S R Gaider, Gwennap

Mr T H Bray, Chairman, Gwennap Parish

Mr E Ryall, Perran-ar-worthal

Additional information from statements made is as follows:-

- (a) Gwennap had been drastically reduced in size in 1934 when the villages of Lanner, Scorrier, St Day and Carharrack went into Camborne/Redruth.
- (b) Under the proposals adjoining Chacewater slightly smaller in electorate than both Gwennap and Perran-ar-worthal would retain one representative.
- (c) The possibility of 3 from Mylor being elected on a percentage of turnout.
- (d) Gwennap has problems of control - breakers yards, unlawful caravan encampments and the county refuse tip is in the area. Elderly and retired people need on the spot attention. Fears that Gwennap will receive second class treatment.
- (e) The proposed new ward is unbalanced in population distribution.
- (f) There is very little movement between Mylor and Perran-ar-worthal ward and Mylor is the only ward with connections with the seasonal tourist trade.
- (g) There is an additional 17 acres expected to be populated and add 400 people to the voters list. (This was clarified by Mr Dorey as an additional 57 voters by 1980 supra).
- (h) Communications are virtually non-existent in the long North - South direction of the proposed new district which is 10 miles in length.

(i) The fact that the enlarged Mylor is suitable as a county council area does not mean that it is suitable for district council representation.

(j) Mylor two-thirds of which is bounded by water is the centre of the fishing industry manned from there. Mylor was reduced from 4 representatives in local government reorganisation.

(k) Perran-ar-worthal and Gwennap before reorganisation had 2 representatives. In the present arrangement a view put forward was that a district councillor who was a parish councillor could be accountable whereas one who was not could not be accountable.

(l) Local knowledge is essential, personal contact and lack of public transport would make councillors remote from constituents. Telephone calls and post are costly and to hold a surgery (non-medical) would add to cost of administration at a time when Government urges cuts in public spending - which would include payments to councillors in respect of the larger area. Any cuts should be in the successor parish areas whereas there 2 wards are increased to 4.

(m) From a county council viewpoint things are looked at from a much less individual scale. The 3 authorities are not compatible in diversity of leisure. Gwennap had special problems with roads and footpaths. Perran-ar-worthal is more central and Mylor has the waterfront.

(n) In the recent election Perran-ar-worthal was not contested but Mylor had a 60% turnout and Gwennap 40% which might indicate electoral dominance by Mylor.

(o) As a councillor there is a tendency to look and think in terms of the area where you have immediate acquaintance. District Council functions are much more personal and localised.

(p) The President of the Cornwall Association of Local Councils indicated the importance of accessibility and democratic usefulness working through the grass roots, having councillors you can call your own.

(q) If at any time the system of electing district councillors en bloc is changed this will increase the likelihood of dominance by Mylor.

In reply to questions it was agreed that the bus services from east to west did result in transport difficulties in other wards in Carrick though not necessarily as bad as in the 3 parishes. There was no possibility of warding Mylor subject to the rules in Schedule 11 of the 1972 Act as the electorate was almost entirely in 2 villages Mylor Bridge 1,400 and Flushing 500 approx. Two-thirds of the Perran-ar-worthal electorate were at Perranwell Station. In Gwennap there were 4 villages all very small (pop around 400 max) Croft Handy, Cusgarne, Frogwell and Gwennap. Mylor did not welcome one suggestion that each parish should have one representative each and there was no enthusiasm for another suggestion that Perran-ar-worthal and Gwennap should be joined to Chacewater to make one ward.

B. Other Wards

These representations on which the District Council does not comment are put forward by a number of parishes who are dissatisfied with proposed grouping and generally wish to revert to the District Council's proposals but are prepared to suggest minor permutations. These are quite independent of the Mylor representations and cannot influence them. To complicate the matter slightly there is one proposal for an enlarged Roseland which has to be considered. The one parish who are against the District Council proposals are St Michael Penkevil who have voted to go into the Roseland area although even here there is dissentient correspondence from one of their members. The following arguments were put forward:-

(a) Mr R Sampson on behalf of Newlyn East Parish Council objects to the proposed linking of Newlyn East and St Erme because there are no community interests. The Council consider that the link with Cubert should be continued because they have the following affinities:

- (i) same bus route;
- (ii) same Methodist Circuit and Minister;
- (iii) Both Newlyn and Cubert School children progress to the Newquay comprehensive schools whereas the St Erme children will progress to the Truro area;
- (iv) Newlyn and Cubert boys belong to same Scout group and girls to the same Guide group;
- (v) There are many close family links between the Newlyn and Cubert inhabitants and they are in the same postal area and use the same surgery.

(b) Mr Rushton on behalf of Cubert Parish Council objected to his Council being joined to Perranzabuloe because these parishes are divided by a desert of sand under War Department control known as Penhale Sands and Cubert being much smaller would have no representation at all. His Council wished to continue with Newlyn East.

(c) Mr Dobson, Clerk to Perranzabuloe said that his Council would not wish to be joined to Cubert because the area is too large already and is developing.

(d) Mrs Saint of St Erme. The area is ably represented at the moment and there was no sense in joining with Newlyn East.

(e) Mr Wellingham of Kea supported the existing unchanged arrangements for Kea.

(f) Mr James and Mr Hooker on behalf of Kenwyn and St Allen considered that the joinder of the 2 parishes served no useful purpose, was not consistent with ecclesiastical boundaries and meant joining a semi-urban to a rural area.

(g) Mr Julyan on behalf of Veryan and Gerrans Parish Council submitted a proposal for creating a 3-member Roseland ward comprising Gerrans, Philleigh, Ruanlanihorne, St Just-in-Roseland, Veryan and Tregoney. This on 1976 Register figures would give an electorate of 3,386 and would qualify for a 3 seat ward with 1,128 per councillor. To this could be added St Michael Penkevil and Cuby who wished to go into the Roseland area. In addition Gerrans would not object to a ward comprising Gerrans, Philleigh, Ruanlanihorne, St Just and Veryan. Mr Julyan pointed out the many associations of the Parish of Veryan with the parishes of Roseland and the association of Tregoney Parish (the Gateway to Roseland) Veryan has church and social associations with Roseland. The area is one area for county council purposes and includes Tregoney. The Dental and Medical profession look after the Roseland Parishes as a whole. The type of farming in Veryan and Roseland is similar. At Tregoney the court petty sessions covers the Roseland Parishes. The new comprehensive school at Tregoney draws pupils from the Roseland catchment area and the county primary school there is part of the Roseland group. Tregoney is included as part of Roseland for GPO purposes.

(h) Mr Hooper of Cuby said that a parish meeting at Cuby had decided to support its inclusion in Roseland.

(i) Rev Gray appearing in his other capacity representing St Michael Penkevil Parish Council pointed out that his Council had voted to go in the Roseland area.

INSPECTIONS

8. I had a preliminary private inspection of the new proposed Mylor ward before the local meeting and later accompanied by Mr Wilton, Secretary, Carrick District Council I visited the contested areas as it appeared relevant from the meeting. At the meeting I gave an opportunity to those present to show me any parts of their area on inspection and Mrs Dunstan of Gwennap kindly pointed out a number of features in that parish.

Mylor Ward

I particularly noted distances. Although it may be 10 miles from the tip of Gwennap to Flushing in Mylor, the distance from Cosgerne and Frogwell the main village area in Gwennap to Mylor Bridge (the large village in Mylor) is only 4 to 5 miles with Perran-ar-worthal and Perranwell Station in between rather nearer to Gwennap. I noted the nature of area and examined sites for projected new development in Mylor leading to the revised population estimate for 1980.

Other Areas

I noted recent developments in Kenwyn and the rural nature of St Erme. I visited Newlyn, Cubert and Perranzabuloe, St Erme and St Clement and in the south St Michael Penkevil and the border between Roseland and Probus.

ASSESSMENT OF THE WEIGHT OF ARGUMENTS ADVANCED AT THE MEETING

9. (i) Basis of Assessment

The weight of the arguments must be assessed against the background of the Rules to be observed in considering electoral arrangements for districts contained in paragraph 3 of Schedule 11 to the Local Government Act 1972, ie that having regard to the number ~~or~~ distribution of the local government electors of the district likely to take place within the period of five years immediately following the consideration, the ratio of the number of local government electors to the number of councillors

to be elected shall be as nearly as may be the same in every ward of the district regard being had to the desirability of fixing boundaries which are and will remain easily identifiable and any local ties which would be broken by the fixing of any particular boundary.

(ii) Mylor Ward

My assessment of the various points raised is as follows:-

1. I have accepted revised figures from the Chief Executive of 2,132 for Mylor Parish in 1980 based on development which can take place following the removal of the sewage embargo. This increases the District Council entitlement of Mylor for 1980 from 1.54 to 1.58 but I feel it would be unwise to rely too much on this and future development as the answer to electoral imbalance having regard to sites available and the economic climate.
2. The position of Chacewater is not relevant though provocative because Chacewater has an adequate entitlement itself and could not be effectively used to better another area.
3. I agree that there is little difference between a representation of 45 and 46. If Mylor had been rather larger, in my view there would have been no question of altering the representation of 46 on the District Council.
4. I accept that there is virtually no public transport between the areas but this is not unique in rural areas.
5. I accept that there are substantial differences of background and interests between the parishes but there are effective parish councillors in each area and I see no reason why 3 district councillors should not individually or collectively be able to master the district council problems of 3 parishes which despite the differences tend to follow a particular pattern.

6. I accept that under the Boundary Commission proposal there is a possibility of the 3 district representatives living in the largest parish and there is no guarantee that this will not happen. Having regard to the number of electors in Gwennap and Perran-ar-worthal and what has happened in other areas I feel that the representation in practice is not likely to come only from one parish area.
7. I do not feel the distances involved are too great even by comparison with other wards in Carrick.
8. Emphasis has been placed on personal and economical service. I accept that a district councillor living in the parish who is also a parish councillor is in a position to look after his or her area very well. A lot depends on the quality of the councillor and in this respect these parishes seem to be very well served. The personal touch tends to be lost when groupings get larger.

Generally

The problem has arisen because the average number of councillors per ward on the basis of 46 councillors is 1,222 in 1975 and 1,350 in 1980 (including revised Mylor figure). The number of councillors in Mylor, Gwennap and Perran-ar-worthal are as follows:-

	<u>1975</u>	<u>1980</u>
Mylor	1,943	2,132 (revised)
Gwennap	1,050	1,140
Perran-ar-worthal	1,042	1,150

Although Gwennap and Perran-ar-worthal have acceptable entitlements Mylor has an electorate that comes somewhere between one and two representatives. As Gwennap and Perran-ar-worthal are slightly under average the total for the 3 parishes is an acceptable entitlement. The practical effect is to reduce the number of councillors from 4 to 3 while adequately representing the ward. No separate allocation

to Mylor Parish would have been suitable. One would have been too low and 2 would have been too high.

Schedule 11 of the Local Government Act, 1972 requires that the ratio of the number of local government electors to the number of councillors to be elected shall be as nearly as may be the same in every ward.

In my view the Boundary Commission proposals are much better in respect to the ratio of the number of local government electors to the number of councillors and I recommend that they be accepted.

(iii) Other Wards

In 1974 a number of areas in Truro Rural were grouped together to form new wards and the Carrick District Council in their draft proposals suggested the retention of all these wards. The Boundary Commission have suggested a regrouping of a number of these wards and the objections to this regrouping indicate generally a desire to return to the District Council proposals. The entitlement of the proposed wards in both cases is adequate and would produce an almost similar result for the Truro Rural area as a whole. Veryan and Gerrans have produced a further suggestion for the enlargement of the Roseland area but originally they were concerned that Veryan should be included with Billeigh, St Just-in-Roseland and Gerrans as the Roseland ward and it is fair comment that they would prefer this arrangements to the Boundary Commission's proposals. There may be some reluctance to move from the status quo but I have been impressed by the arguments put forward by objecting districts. I think there is a case for Perranzabuloe to remain alone and for Cubert which is partially separated by Penhale Sands to remain with Newlyn. I was impressed in passing to note the developments of Kenwyn and its increased electorate and accept that it should not be linked with rural

St Allen. In the same way Ladock do not wish to join with St Clement which is on the outskirts of Truro. I feel that Veryan should be linked with Philleigh, St Just-in-Roseland and Gerrans.

The question now arises whether there should be an enlarged Roseland to include Ruanlanihorne or a 3 ward Roseland which would comprise the wards of Veryan and Roseland in the Boundary Commission's proposals. Logically Ruanlanihorne and Cuby should come within the Roseland orbit but if one accepts a Roseland comprising Veryan, Philleigh, Gerrans, St Just in Roseland it would have in 1975 an electorate of 2,693 and an entitlement of 2.20 and in 1980, 2910 and an entitlement of 2.16. To add Ruanlanihorne and Cuby would worsen the entitlement and to take away the same parishes from another area would have the same effect. The conception of 3 ward Roseland comprising Gerrans, Philleigh, St Just-in-Roseland, Veryan, Ruanlanihorne, Cuby and Tregorey and possibly St Michael Penkevil is prima facie attractive. It would create a large ward but if the Fal is a natural boundary it is questionable whether Tregorey (despite associations with Roseland) and St Michael Penkevil should be included particularly St Michael Penkevil. The effect of this proposal on other areas must be taken into account. If I were prepared to accept a Ladock, Probus, St Clement and possibly St Michael Penkevil ward (despite the objections of Ladock), if the other objections in respect of Perranzabuloe, Cubert, Newlyn, St Allen and St Erme were accepted, two small areas St Allen and St Erme would be left to form an inadequate ward and this is not acceptable. My conclusions on other wards are as follows:-

1. That to restore the District Council's proposals in respect of Kenwyn, Newlyn, Perranzabuloe, Probus, St Clement and Roseland would not materially affect the balance of ward entitlements for the area and

would meet reasonable objections to the Boundary Commission's proposals.

2. That the further Roseland proposals be not accepted for the reasons given.

RECOMMENDATIONS

10. Accordingly I recommend to the Commission the implementation of their draft proposals for the arrangements for the future election of District Councillors for the Carrick District subject to the reinstatement of the District Council's proposals in respect of the following wards:- (with consequential adjustments)

Kenwyn, Newlyn, Perranzabuloe, Probus, St Clement and Roseland

In the event that the Commission do not accept this recommendation, I recommend that the Commission's proposals be implemented subject to consideration being given to joinder of the Roseland and Veryan wards.

R P CROMPTON
Assistant Commissioner

DISTRICT OF CARWICK : NAMES OF PROPOSED WARDS AND NUMBERS OF COUNCILLORS

<u>NAME OF WARD</u>	<u>NO. OF COUNCILLORS</u>
ARWENACK	2
BOSCAWEN	3
CHACEWATER	1
FEOCK	2
KEA	1
KENWYN	2
MORESK	2
MYLOR	3
NEWLYN	1
PENRYN	3
PENWERRIS	3
PERRANZABULOE	3
PROBUS	2
ROSELAND	2
ST AGNES	3
ST CLEMENT	1
SMITHICK	3
TREGOLLS	2
TREHAVERNE	3
TREVETHAN	3

CARRICK DISTRICT - DESCRIPTION OF PROPOSED WARDS

ARWENACK WARD

The Arwenack Ward of the parish of Falmouth

BOSCAWEN WARD

The Boscawen Ward of the parish of Truro

CHACEWATER WARD

The parish of Chacewater

PEOCK WARD

The parish of Peock

KEA WARD

The parish of Kea

KENWYN WARD

The parish of Kenwyn

MORESK WARD

The Moresk Ward of the parish of Truro

MYLOR WARD

The parishes of Gwennap

Mylor

Perranarworthal

NEWLYN WARD

The parishes of Cubert

Newlyn

PENRYN WARD

The parish of Penryn

PENWERRIS WARD

The Penwerris Ward of the parish of Falmouth

PERRANZABULOE WARD

The parish of Perranzabuloe

PROBUS WARD

The parishes of Cuby

Ladock

Probus

Ruanlanihorne

Tregoney

ROSELAND WARD

The parishes of Gerrans

Philleigh

St Just-in-Roseland

Veryan

ST AGNES WARD

The parish of St Agnes

ST CLEMENT WARD

The parishes of St Allen

St Clement

St Erme

St Michael Penkevil

SMITHICK WARD

The Smithick Ward of the parish of Falmouth

TREGOLLS WARD

The Tregolls Ward of the parish of Trurp

TREHAVERNE WARD

The Trehaverne Ward of the parish of Truro

TREVETHAN WARD

The Trevethan Ward of the parish of Falmouth

