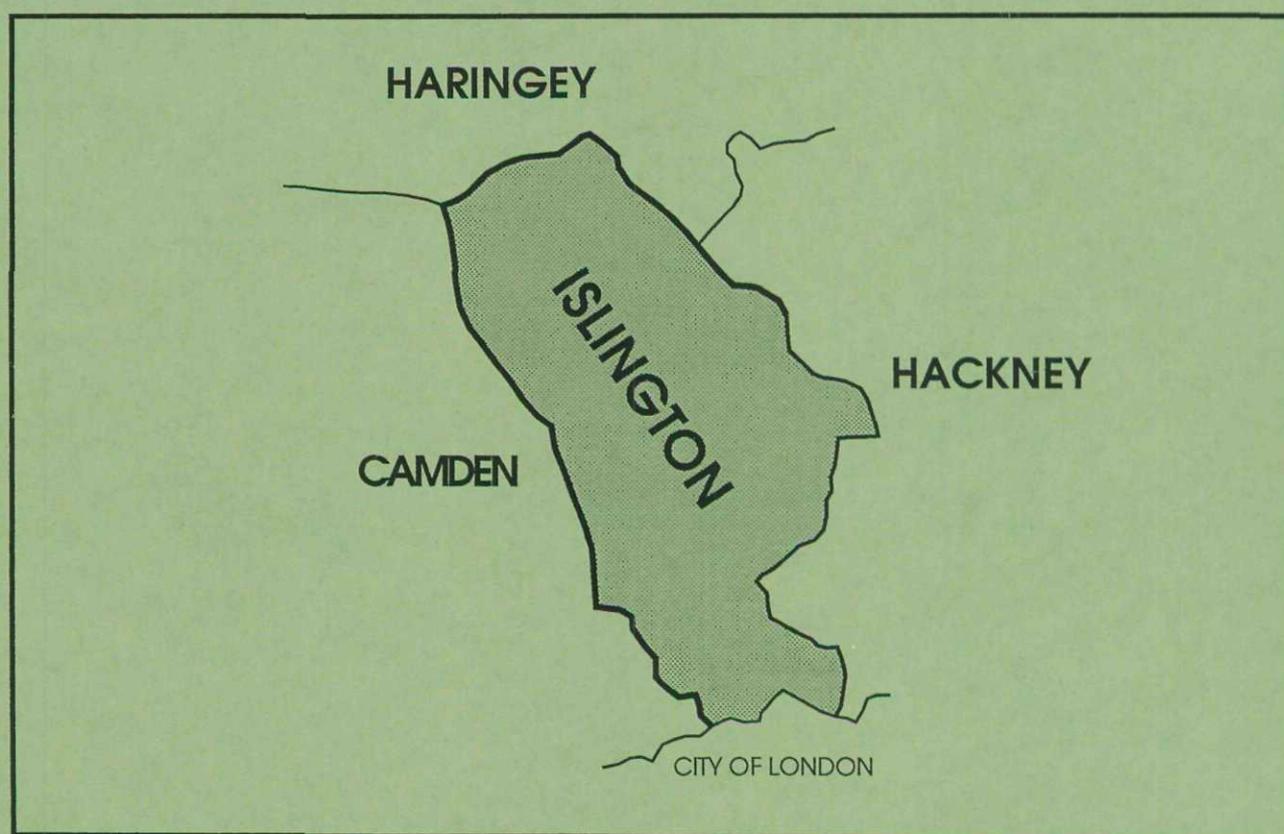


# LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND

## REVIEW OF GREATER LONDON, THE LONDON BOROUGHS AND THE CITY OF LONDON

### LONDON BOROUGH OF ISLINGTON

Boundaries with : CAMDEN LB  
HACKNEY LB (PART)  
HARINGEY LB



REPORT NO. 638

LOCAL GOVERNMENT  
BOUNDARY COMMISSION  
FOR ENGLAND  
REPORT NO 638

**LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND**

**CHAIRMAN**                      **SIR GEOFFREY ELLERTON**    **CMG**    **MBE**

**MEMBERS**                      **MR K F J ENNALS**    **CB**

**MR G R PRENTICE**

**MRS H R V SARKANY**

**MR C W SMITH**

**PROFESSOR K YOUNG**

**SECRETARY OF STATE FOR THE ENVIRONMENT**

**REVIEW OF GREATER LONDON, THE LONDON BOROUGHS AND THE CITY OF LONDON**

**THE LONDON BOROUGH OF ISLINGTON AND ITS BOUNDARIES WITH THE LONDON BOROUGHS OF CAMDEN, HARINGEY AND HACKNEY (PART)**

**COMMISSION'S FINAL REPORT AND PROPOSALS**

**INTRODUCTION**

1. On 1 April 1987 we announced the start of the review of Greater London, the London Boroughs and the City of London, as part of the programme of reviews we are required to undertake by virtue of section 48(1) of the Local Government Act 1972. We wrote to each of the local authorities concerned.

2. Copies of our letter were sent to the appropriate county, district and parish councils bordering Greater London; the local authority associations; Members of Parliament with constituency interests; and the headquarters of the main political parties. In addition, copies were sent to the Metropolitan Police and to those government departments, regional health authorities, electricity, gas and water undertakings which might have an interest, as well as to local television and radio stations serving the Greater London area, and to a number of other interested persons and organisations.

3. The London boroughs and the City of London were requested to assist us in publicising the start of the review by inserting a notice for two successive weeks in local newspapers, so as to give a wide coverage of the areas concerned.

4. A period of seven months from the date of our letter was allowed for all local authorities and any person or body

interested in the review to send us their views on whether changes to the boundaries of Greater London authorities were desirable and, if so, what those changes should be and how they would serve the interests of effective and convenient local government, the criterion laid down in the 1972 Act.

5. This report concerns Islington's boundaries with Camden and Haringey, and a small section of its boundary with Hackney in the Finsbury Park area. Islington's boundary with the City of London, and the remainder of its boundary with Hackney, will be the subject of separate reports.

#### **THE SUBMISSIONS MADE TO US**

6. In response to our letter of 1 April 1987, we received submissions from the London Boroughs of Haringey and Islington, from three local organisations and from two members of the public.

#### **ISLINGTON'S BOUNDARY WITH HACKNEY AND HARINGEY IN THE AREA OF FINSBURY PARK**

##### **Interim decision to make no proposals**

##### **(a) Finsbury Park**

7. We received a suggestion from a member of the public to unite the area of Finsbury Park in one authority, on the grounds that this would facilitate the coherent redevelopment of the area. It was suggested that those parts of Finsbury Park currently in Hackney and Haringey should be transferred to Islington, by a realignment of the boundary along Upper Tollington Park, Endymion Road and Green Lanes. (The open space of Finsbury Park is not divided).

8. Haringey suggested a minor realignment of the Haringey/Islington boundary at the junction of Seven Sisters Road

and Stroud Green Road, to simplify highway maintenance arrangements.

9. We noted that the Finsbury Park area is currently the subject of a major redevelopment scheme, and that the present pattern of boundaries divides it between Islington, Haringey and Hackney. It was suggested to us that this division hampered the redevelopment process, because of poor co-operation between the three boroughs, and that uniting the area in Islington would facilitate its development and result in its recognition as a cohesive community.

10. However, we felt there was conflicting evidence on the degree to which the current pattern of boundaries hampers the redevelopment of the area. We had received no other representations proposing major change, or drawing our attention to any problems. We recognised the importance of the area's redevelopment, particularly in view of the significance of Finsbury Park as a major transport interchange, but considered that the redevelopment was not yet sufficiently advanced to judge the effect on community ties. In reaching that conclusion, we noted that the suggestion would itself create an anomaly by splitting a waterworks site, currently in Hackney, between Haringey and Islington and that it would use roads presenting a less clearly identifiable boundary. Accordingly, we considered the current pattern of boundaries, largely aligned along major roads, to be satisfactory, and concluded that there was insufficient justification for major change.

11. We also considered Haringey's suggestion for minor change. However, we noted that the boundary at the junction of Seven Sisters Road and Crouch Green Road is well defined, and concluded that Haringey's suggestion would be unlikely to lead to any significant benefits in terms of effective and convenient local government. We therefore took an interim decision to make no proposals for the Finsbury Park area.

## ISLINGTON'S BOUNDARY WITH HARINGEY

### Draft proposal

#### (b) Crouch Hill

12. We received four submissions suggesting boundary alterations in the Crouch Hill area. Haringey, supported by Islington, suggested minor realignments along the existing boundary between Mount Pleasant Crescent and Hornsey Rise Gardens, in order to unite properties. A local organisation suggested similar changes. Another local organisation suggested using Crouch Hill as the Islington/Haringey boundary, from its junction with Mount Pleasant Crescent in the south, to Dickenson Road in the north. This would transfer the Holly Park Estate to Haringey.

13. A member of the public also suggested using Crouch Hill from Mount Pleasant Crescent, but proposed that the boundary be realigned west along the southern side of a dismantled railway line, now known as Parkland Walk, to the point at which it meets the existing boundary, at the rear of Hornsey Rise Gardens.

14. We noted that the existing boundary is poor in detail, unsatisfactory where it divides properties, and is not clearly identifiable. Although the suggestions we had received would rectify these anomalies, they did not appear to us to take account of the wider community of interest in the area.

15. We noted that a major structural break was provided by the dismantled railway line known as Parkland Walk, and considered that, between Finsbury Park in the east and Hornsey Rise Gardens in the west, it appeared to create a sense of separation between the communities on either side of it. We recognised that a realignment of the boundary to Parkland Walk would transfer a significant number of residents but we felt that this would reflect the natural foci formed by Crouch Hill and Stroud Green,

to which we considered the communities on both sides of the Walk respectively looked. Accordingly, we concluded that Parkland Walk would provide a well-defined and readily identifiable boundary between Finsbury Park and Hornsey Rise Gardens, which would respect the community of interest on either side of it. We therefore decided to adopt it as our draft proposal.

#### ISLINGTON'S BOUNDARY WITH CAMDEN

#### Interim decision to make no proposals

##### (c) Mount Pleasant Post Office

16. We received two, alternative, suggestions from a local organisation for boundary changes in this area. The first was for a realignment along Calthorpe Street, Grays Inn Road and Clerkenwell Road, transferring an area of residential and commercial development, including Mount Pleasant Post Office, to Islington. The second was for a realignment along Farringdon Road transferring a smaller area, but again including the Post Office, to Camden. The suggestions were submitted on the grounds that the existing boundary is illogical.

17. We were not convinced that any significant benefits in terms of effective and convenient local government were likely to flow from either of these suggestions. Indeed, we considered that the existing boundary was satisfactory, being clearly defined along the centre of the area's main road and presenting no anomalies. We therefore took an interim decision to make no proposals.

#### ANNOUNCEMENT OF OUR DRAFT PROPOSAL/INTERIM DECISIONS

18. The letter announcing our draft proposal and interim decisions was published on 11 June 1990. Copies were sent to all the local authorities concerned and to all those who had made representations to us. In addition, Camden, Hackney, Haringey

and Islington were asked to publish a notice announcing our draft proposal and interim decisions in the appropriate local newspapers. They were also asked to post copies of the notice at places where public notices are customarily displayed, and to put copies of our letter on deposit for inspection at their main offices for a period of eight weeks. Comments were invited by 6 August 1990.

#### **RESPONSE TO OUR DRAFT PROPOSAL/INTERIM DECISIONS**

19. We received a total of 87 responses to our letter of 11 June 1990, including comments from Hackney, Haringey and Islington, and from interested persons and organisations. We also received four petitions. Camden did not comment.

#### **ISLINGTON'S BOUNDARY WITH HACKNEY AND HARINGEY**

##### **Decision to make no proposals**

##### **Finsbury Park**

20. Hackney supported our view that there was insufficient justification for major change in the Finsbury Park area, commenting that the existing boundary is well defined and an adequate reflection of community ties. However, our interim decision was opposed by a local resident, who expressed the view that the open space of Finsbury Park is primarily used by Islington residents, and is neglected by Haringey.

21. We received no representations commenting on the redevelopment of the area, or suggesting that the current pattern of boundaries had resulted in difficulties in terms of effective and convenient local government. While, as noted above, one resident had suggested transferring the Finsbury Park open space to Islington, we considered that the reasons given were insufficient to warrant the transfer of such a large area. We have therefore confirmed as final our interim decision to make

no boundary change in the Finsbury Park area.

#### ISLINGTON'S BOUNDARY WITH HARINGEY

##### Crouch Hill

22. Our draft proposal to realign the boundary along Parkland Walk was opposed by Islington and Haringey; by 81 local residents and organisations; and in four petitions bearing a total of 708 signatures. We received four representations in support of our draft proposal.

23. Neither Haringey nor Islington accepted that Parkland Walk creates a sense of separation between communities to its north and south, and resubmitted their original suggestions for minor realignments between Mount Pleasant Crescent and Hornsey Rise Gardens. The Councils commented that residents on both sides of the Walk use it for recreational purposes and claimed that, rather than acting as a barrier, the Walk provides a sense of identity and community. Both Haringey and Islington contended that the major structural break in the area is provided by Stroud Green Road, along which the existing boundary runs. In particular, Islington commented that there was no affinity between its Borough and the area of land between Stroud Green Road and Parkland Walk which, under our draft proposal, would be transferred to Islington from Haringey.

24. Haringey expressed the view that its South Hornsey ward, the main part of which we proposed be transferred to Islington, has strong links with other parts of Haringey. The Council commented that the area in question contains three local authority schools and a residential and day-care centre for the elderly, all of which also serve other parts of the Borough. It also commented that community links in the area are reinforced by an active tenants' association, which operates throughout the whole of the South Hornsey ward.

25. A number of those who wrote to us expressed concern over the adverse effect our draft proposal would have on education provision in the area, given the potential loss to Islington of a junior school, an infants' school and a nursery school. Respondents stressed their satisfaction with the educational facilities provided by Haringey, and pointed out that children are admitted to nursery school at an earlier age in Haringey than in Islington.

26. The value of Parkland Walk as a local amenity was also emphasised. Respondents did not consider Parkland Walk to be a barrier but a place where people from both sides of it meet. Reference was also made to a successful campaign by residents to prevent the Walk's use as a motorway, and concern was expressed that it would not be properly maintained if used as the boundary.

27. A local clergyman drew our attention to an exhibition room and community centre at Station House, which he said was a focus for local leisure activities. He added that our draft proposal would divide Stapleton Hall Road and Upper Tollington Park between two boroughs, thereby creating an isolated "Haringey triangle" to the north of Parkland Walk, separated from surrounding areas by two intersecting railway lines.

28. The Hornsey and Wood Green Conservative Association supported our draft proposal, on the grounds that Stroud Green Road acts as a local centre for shopping and is a focus for residents of both the Haringey and Islington areas of Finsbury Park. Accordingly, it considered that the existing boundary divides the community. However, the Association suggested that the boundary should follow the centre rather than the side of Parkland Walk, as any development would then have to be agreed by both Councils, thereby giving greater protection from the threat of development.

29. The Association commented that the introduction of Local Management of Schools would mean that Stroud Green Primary School

would no longer be dependent on Haringey's Education Department. It suggested that the transfer, under the draft proposal, of the school to Islington could therefore take place with minimum disruption. It also mentioned that Osborne Grove Home for the Elderly is being sold by Haringey to a housing association.

30. In the light of the responses from Haringey, Islington and from local residents, we recognised that there are strong community ties across Parkland Walk, and that although the Walk is a major break in development, it could not be regarded as a barrier. We therefore decided to withdraw our draft proposal, and to adopt as our further draft proposal Haringey's suggestion for minor realignments between Mount Pleasant Crescent and Hornsey Rise Gardens.

#### **ANNOUNCEMENT OF OUR FURTHER DRAFT PROPOSAL**

31. Our further draft proposal letter was issued on 15 May 1991. The local authorities concerned were asked to ensure that it received the same publicity as our original draft proposal. Copies of our letter were sent to all those who had made representations to us on the issues covered by our draft proposal. Comments were invited by 12 June 1991.

#### **RESPONSE TO OUR FURTHER DRAFT PROPOSAL**

32. In response to our letter of 15 May, we received comments from Haringey and Islington, a local councillor, five local residents, including a local clergyman, and a petition bearing fifteen signatures. In addition, the Metropolitan Police and the London Waste Regulation Authority advised us that they had no observations to make on our further draft proposal.

33. As required by section 60(2) of the Local Government Act 1972, we have carefully considered all the representations made

to us and set out below our final proposals.

### Crouch Hill

34. Both Haringey and Islington supported our further draft proposal for a series of minor realignments to rectify stretches of defaced boundary and unite split properties. However, it was opposed by five residents, one of whom submitted a petition bearing 15 signatures.

35. The main opposition to our further draft proposal was from the residents of Albert Mansions, and adjoining properties in Crouch Hill. We noted that representatives of every household in the area affected by our further draft proposal had signed a petition opposing the area's transfer to Haringey, on the grounds of their affinity with Islington, which they commended for the quality of its service provision. They also referred to the Crouch Hill Recreation Centre and the Beaumont Rise Health Clinic, both in Islington, as being valued facilities. It was suggested that their affinities could be more accurately reflected by a minor realignment of the boundary to the rear of Albert Mansions.

36. Two residents of Video Court objected to their block of flats being united in Haringey, on the grounds that their affinities were with Islington. However, we took the view that, as Video Court was split by the existing boundary, some realignment was necessary. As the greater part of the building is currently in Haringey, we concluded that it would be less disruptive to residents of the block as a whole if Video Court were united in that Borough.

37. We accepted that Albert Mansions and adjacent properties on Crouch Hill are closely connected to the adjoining residential area of Islington to the north of Parkland Walk. We also considered that, in the vicinity of Crouch Hill, Parkland Walk could not be regarded as a significant barrier to north-south

movement, as had been evidenced by the response to our original draft proposal for this area. We therefore decided to confirm that part of our further draft proposal in the vicinity of Video Court, but to withdraw the remainder, and to adopt as an additional further draft proposal a minor realignment to unite Albert Mansions and No 101 Crouch Hill in Islington.

38. Our additional further draft proposals letter was issued on 23 October 1991. The local authorities concerned were asked to ensure that it received the same publicity as our original draft proposal. Copies of our letter were also sent to all those who had made representations to us on the issues covered by our further draft proposal. Comments were invited by 4 December 1991.

39. Islington supported our additional further draft proposal to unite Albert Mansions and No 101 Crouch Hill in its area. Haringey, however, resubmitted its original suggestion for a realignment along the southern curtilage of Vicarage Path, to unite the properties in its area. The Metropolitan Police indicated that it had no comments.

40. In the absence of any new evidence from Haringey in support of its suggestion, we have decided to confirm our additional further draft proposal as final.

#### ISLINGTON'S BOUNDARY WITH CAMDEN

##### **Interim decision to make no proposal**

##### Dartmouth Park Hill

41. We received a late suggestion from a local Camden councillor for a realignment of Islington's boundary with Camden. It was suggested that, as a continuation of our draft proposal to realign Haringey's boundary with Camden along the Archway Road in our review of Haringey's boundaries, the Islington/Camden boundary should also be realigned along the Archway Road, between

Hornsey Road and the Holloway roundabout, before following Junction Road, to rejoin the existing boundary at Tufnell Park Underground Station.

42. The principal rationale for our draft proposal to realign the Haringey/Camden boundary to the Archway Road had been to unite Highgate Village in Camden, rather than to simply tie the boundary to a major feature. We shall be reporting separately on this issue. We considered that the existing Islington/Camden boundary in this area was satisfactory and well-defined. Accordingly, in the absence of justification for the suggested change, in terms of effective and convenient local government, we took an interim decision to make no proposals. Our interim decision formed part of our further draft proposals letter of 15 May 1991.

43. Our interim decision to make no proposals was supported by Islington and by the Hampstead and Highgate Conservative Association. We received no other representations and have decided to confirm our interim decision as final.

#### Mount Pleasant Post office

44. We received no comments in response to our interim decision to make no proposals for this area. We have decided to confirm our interim decision as final.

#### **ELECTORAL CONSEQUENCES**

45. Our final proposals have electoral consequences for the local authorities affected by this review. The details of our proposals for changes in electoral arrangements are described in Annex B to this report.

#### **CONCLUSIONS**

46. We believe that our final proposals, which are summarised

in Annex C to this report, are in the interests of effective and convenient local government and we commend them to you accordingly.

#### **PUBLICATION**

47. A separate letter is being sent to the London Boroughs of Camden, Haringey and Islington asking them to deposit copies of this report at their main offices for inspection for a period of six months. They are also being asked to put notices to that effect on public notice boards. Arrangements have been made for similar notices to be inserted in the local press. The text of this notice will explain that the Commission has fulfilled its statutory role in this matter and that it now falls to you to make an Order implementing the proposals, if you think fit, though not earlier than a six weeks from the date our final proposals are submitted to you. Copies of this report, together with the maps attached at Annex A illustrating the proposed changes, are being sent to all those who received our draft and further draft proposal letters of 11 June 1990, 15 May 1991, and 23 October 1991, and to those who made written representations to us.

Signed

G J ELLERTON (Chairman)

K F J ENNALS

G R PRENTICE

HELEN SARKANY

C W SMITH

K YOUNG

R D COMPTON  
Secretary  
5 March 1992

LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND  
REVIEWS OF GREATER LONDON, THE LONDON BOROUGHES  
AND THE CITY OF LONDON

ISLINGTON LB  
AFFECTING HARINGEY LB  
FINAL PROPOSAL

Existing Boundary	—————
Proposed Boundary	- - - - -
Other proposed Boundary	.....

LOCATION DIAGRAM

HARINGEY LB

BARNET LB

WALTHAM FOREST LB

MAP 1

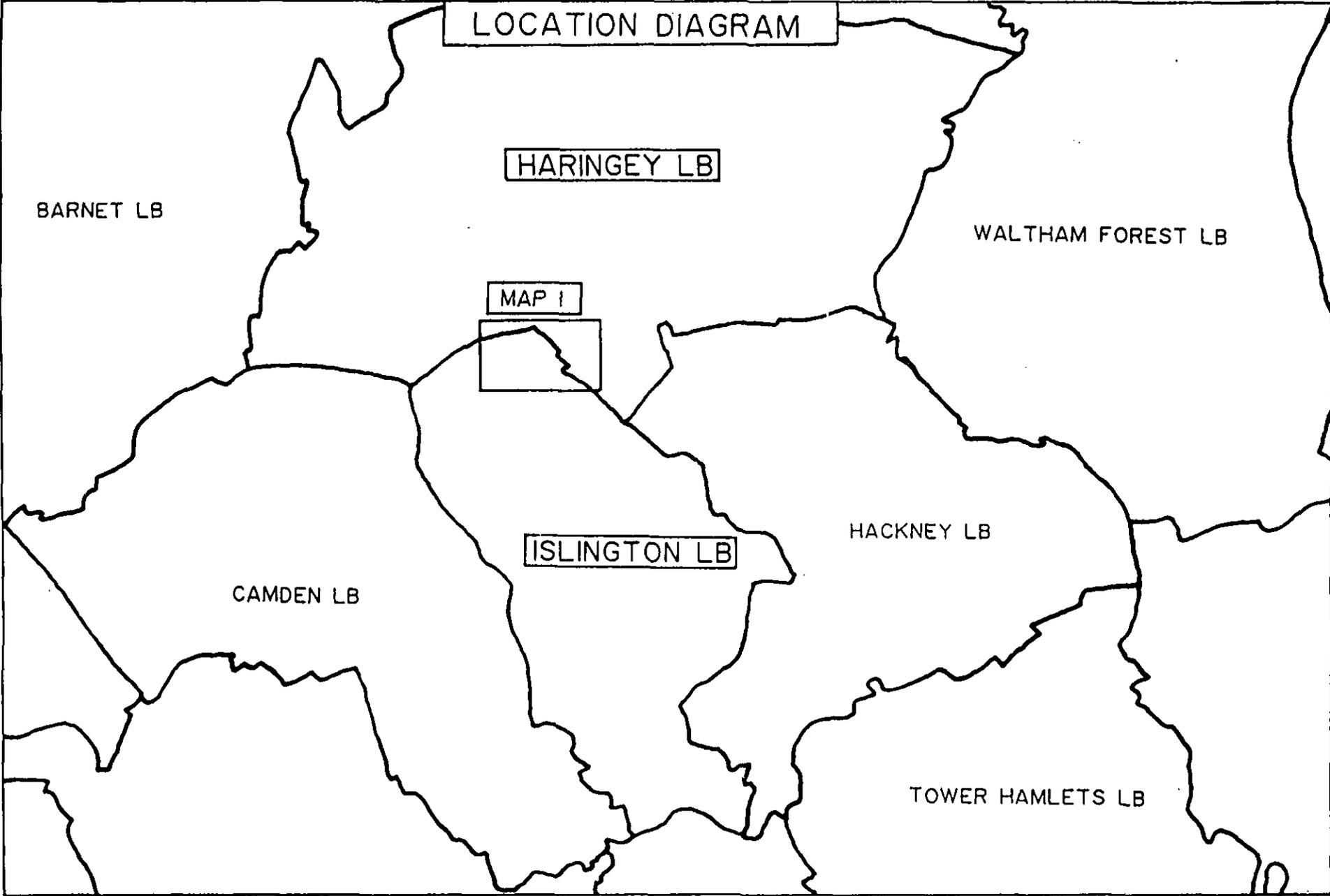


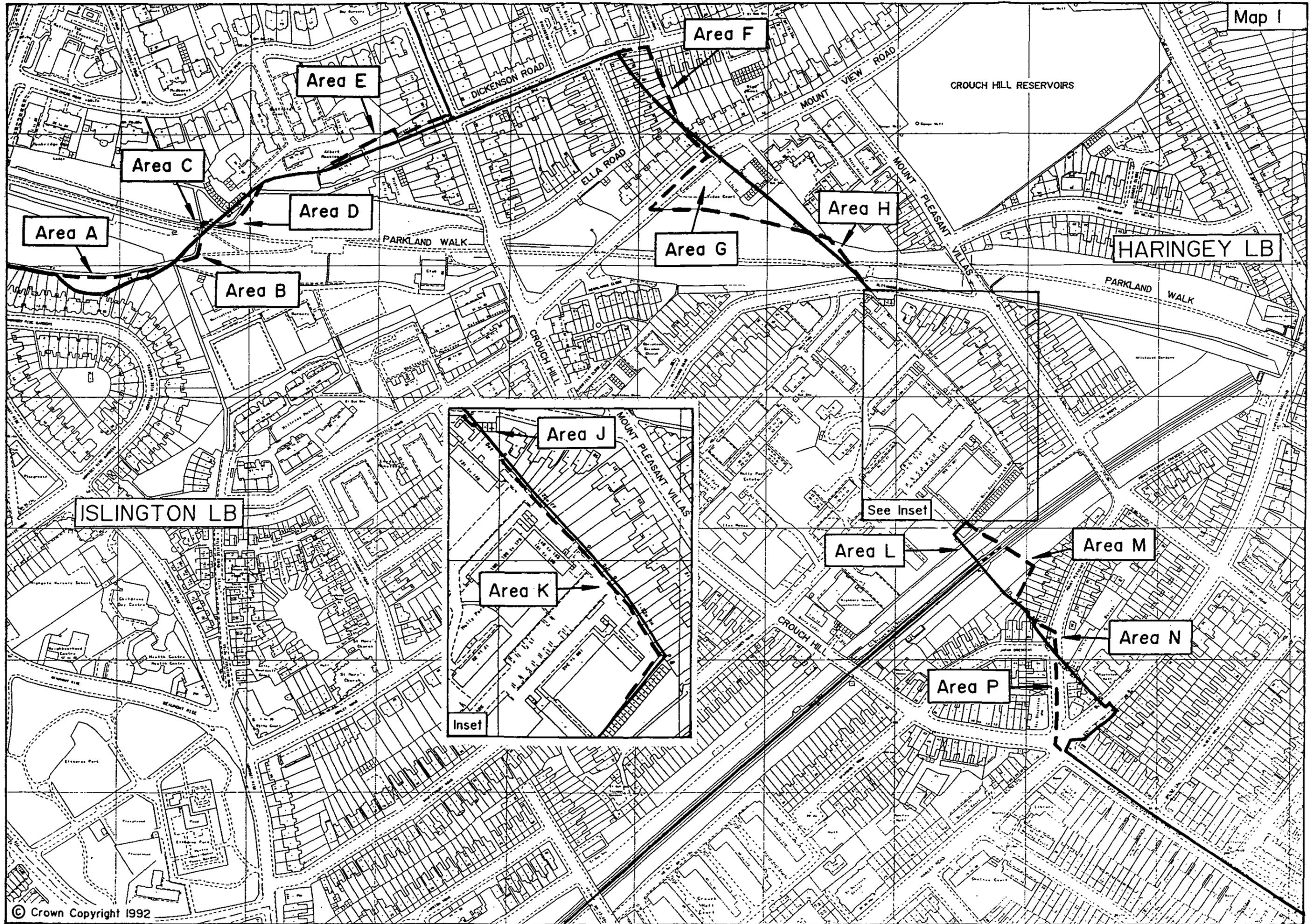
ISLINGTON LB

HACKNEY LB

CAMDEN LB

TOWER HAMLETS LB





Area A

Area C

Area E

Area D

Area B

Area F

Area G

Area H

Area J

Area K

See Inset

Area L

Area M

Area N

Area P

ISLINGTON LB

HARINGEY LB

CROUCH HILL RESERVOIRS

Inset

## CONSEQUENTIAL CHANGES

MAP NUMBER	AREA REF.	FROM:	TO:
1	ACE	Haringey LB Crouch End Ward	Islington LB Highview Ward
	BD	Islington LB Highview Ward	Haringey LB Crouch End Ward
	FHL	Haringey LB South Hornsey Ward	Islington LB Highview Ward
	GJK	Islington LB Highview Ward	Haringey LB South Hornsey Ward
	MN	Haringey LB South Hornsey Ward	Islington LB Tollington Ward
	P	Islington LB Tollington Ward	Haringey LB South Hornsey Ward

**SUMMARY OF PROPOSED BOUNDARY CHANGES**

**Boundary between Islington and Haringey**

Crouch Hill	Minor realignments to tie the boundary to firm ground detail and uniting Video Court in Haringey and Albert Mansions and 101 Crouch Hill in Islington.	Paragraphs 34-40 Map 1
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