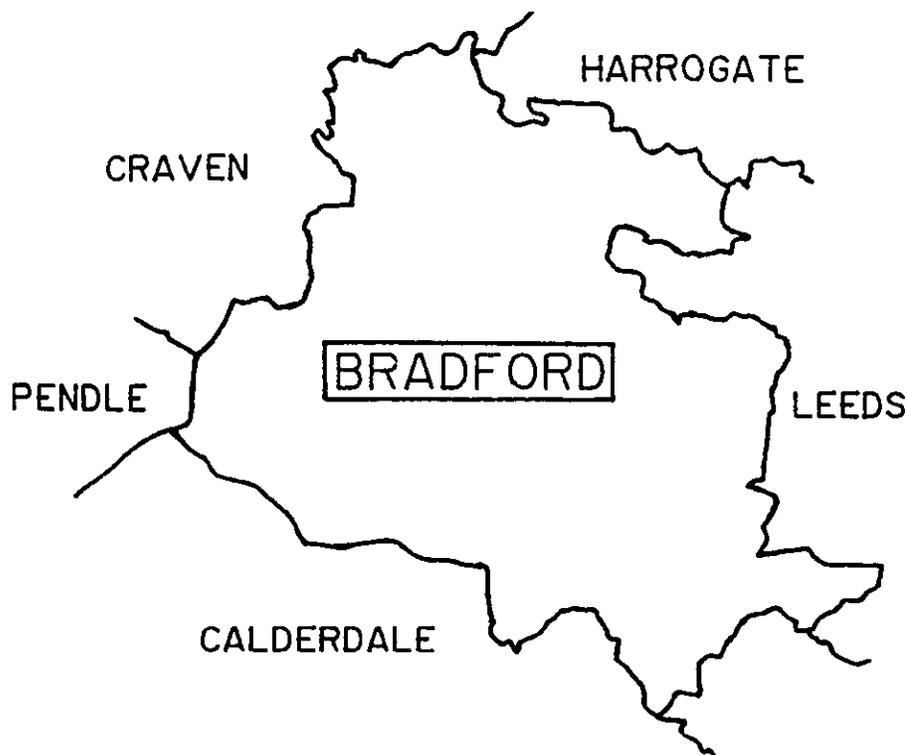


LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND

Review of WEST YORKSHIRE

BRADFORD

Boundaries with: CALDERDALE, CRAVEN (North Yorkshire),
HARROGATE (North Yorkshire), LEEDS
and PENDLE (Lancashire).



Report No. 586

LOCAL GOVERNMENT
BOUNDARY COMMISSION
FOR ENGLAND

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LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND

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SECRETARY OF STATE FOR THE ENVIRONMENT
REVIEW OF METROPOLITAN COUNTIES AND DISTRICTS
THE CITY OF BRADFORD AND ITS BOUNDARIES WITH LEEDS, CALDERDALE,
CRAVEN AND HARROGATE IN NORTH YORKSHIRE AND PENDLE IN LANCASHIRE
COMMISSION'S FINAL REPORT AND PROPOSALS

INTRODUCTION

1. On 1 September 1987 we wrote to Bradford City Council announcing our intention to undertake a review of Bradford as part of our review of the Metropolitan County of West Yorkshire and its Metropolitan Districts under section 48(1) of the Local Government Act 1972. Copies of the letter were sent to the adjoining Metropolitan District Councils, the County and District Councils bordering the Metropolitan County and to parish councils in Bradford and the adjoining districts; to the Local Authority Associations; the Members of Parliament with constituency interests; and the headquarters of the main political parties. In addition, copies were sent to those government departments, regional health authorities, port authorities, and statutory undertakers which might have an interest, as well as to British Telecom, the English Tourist Board, the local government press, and the local television and radio stations serving the area.

2. The Metropolitan District Councils were requested, in co-operation as necessary with the other principal authorities, to assist us in publishing the start of the review by inserting a notice for two successive weeks in local newspapers so as to give a wide coverage in the areas concerned. The Councils were also asked to ensure that the consultation letter was drawn to the attention of those involved with services such as the police and administration of justice, in respect of which they have a statutory function.

3. A period of seven months from the date of the letter was allowed for all local authorities, including those in the surrounding districts, and any person or body interested in the review, to send us their views on whether changes to the borough boundary were desirable and, if so, what those changes should be and how they would serve the interests of effective and convenient local government, the criterion laid down in the Act.

THE SUBMISSIONS MADE TO US AND OUR DRAFT PROPOSALS/INTERIM DECISIONS

4. In response to our letter we received representations from the Cities of Bradford and Leeds, the Metropolitan Borough of Calderdale, Pendle Borough Council and North Yorkshire County Council. We also received representations from Addingham, Ilkley and Silsden Parish Councils and other interested bodies and residents of the districts concerned.

5. The submissions put to us concerned suggestions for relatively minor changes to the city boundary apart from those affecting the entire parishes of Ilkley and Silsden. As described in paragraphs 28 and 45 below, we requested views on the Bradford/Leeds boundary where nearby towns are separated by it. We have decided, however, not to make any proposals for major change, and consider that, taken as a whole, the area of Bradford City Council is apt for securing effective and convenient local government. Our proposals therefore relate to minor realignments to the boundaries described in this report.

6. We also received submissions suggesting changes to Bradford's boundary with Kirklees. These will be considered separately as part of the review of Kirklees.

DRAFT PROPOSALS FOR MINOR REALIGNMENTS

The boundary between Bradford and Leeds

(a) Bradford Golf Course

7. Bradford City Council had suggested realigning their boundary with Leeds so as to unite the grounds of the golf course in Leeds. Ordnance Survey had suggested extending the realignment to eliminate a section of existing undefined boundary.

8. We felt that it would be sensible to unite the golf course in one authority and decided to adopt Bradford City Council's suggestion as our draft proposal and to take into account the Ordnance Survey suggestion.

(b) Westfield Estate

9. Bradford City Council had suggested amending their boundary with Leeds so as to unite the Westfield Estate in Leeds. Leeds City Council made an almost identical suggestion but had proposed using the eastern side of Greenlea Road and the northern side of Warm Lane rather than the western and southern sides of those roads. Ordnance Survey had suggested extending the realignment to eliminate a section of defaced boundary.

10. We considered that it would be in the interests of effective and convenient local government to unite the Westfield Estate in Leeds and endorsed Bradford City Council's suggestion as our draft proposal, taking into account the Ordnance Survey suggestion.

(c) Gain Lane - Woodhall Road

11. Bradford City Council had suggested an adjustment to the boundary in the Gain Lane - Woodhall Road area in order to rationalise the boundary for highway maintenance purposes.

Ordnance Survey had suggested extending the proposal to eliminate a section of defaced boundary.

12. We felt that Bradford's suggestion would improve highway maintenance and produce a clearly defined section of boundary. We therefore decided to adopt it as our draft proposal and to take into account the Ordnance Survey suggestion.

The boundary between Bradford and Calderdale

(d) Netherton Works

13. Bradford City Council had suggested an amendment to their boundary with Calderdale which would result in the Netherton Works being united in Bradford. Calderdale Borough Council had objected to the suggestion on the grounds that more than half the complex is situated within Calderdale and is part of the Holmfield Industrial Estate. They had suggested that if the works were to be united they should be included wholly in Calderdale.

14. We agreed that the Netherton Works formed part of the Holmfield Industrial Estate which is situated in Calderdale. We, therefore decided to adopt Calderdale Borough Council's suggestion to unite the works in Calderdale as our draft proposal.

(e) Green Lane - Perseverance Road

15. Bradford City Council had suggested realigning their boundary with Calderdale along Green Lane and Perseverance Road to facilitate highway maintenance. Calderdale Borough Council had considered that there was little justification for such an alteration and made an alternative minor suggestion in respect of Perseverance Road which would have united a farm in Bradford.

16. We felt that there was no evidence that the existing boundary caused any major problems in respect of highway maintenance and as the counter suggestion would have involved the transfer of over

twenty houses, we decided to take an interim decision to make no proposals for this area.

The boundary between Bradford and Craven (North Yorks)

(f) Eastburn Beck - River Aire

17. Bradford City Council had suggested realigning their boundary with Craven along the Eastburn Beck and the River Aire to follow the line of the current water course. Ordnance Survey had suggested realigning part of the proposed boundary to follow the centre of Eastburn Beck so as to re-establish a continuous centre of river alignment along the Aire.

18. As Bradford's suggestion would realign the boundary along the new water course we decided to endorse it as our draft proposal and to take into account the Ordnance Survey suggestion.

(g) The Parish of Silsden

19. Silsden Parish Council had suggested the transfer of the Parish from Bradford to Craven in North Yorkshire. They had claimed that the area had more affinity with Craven and had submitted details of a parish poll on the issue which had resulted in a majority of 372 in favour of the proposed transfer. A petition containing 1,530 signatures was received from the "Silsden No to North Yorkshire Campaign" which argued that there would be no obvious advantage and many disadvantages to the village in transferring into North Yorkshire. Addingham Parish Council had objected to the proposal on the grounds that Silsden's transfer would have an adverse effect on their parish in respect of concessionary travel fares (since Silsden lay between them and Bradford) and the current pattern of Borough wards.

20. We gave very careful consideration to Silsden Parish Council's suggestion and noted that local opinion seemed to be fairly evenly divided on the issue. We felt that, apart from some

concern about the bureaucracy allegedly imposed from Bradford, there seemed to be little direct evidence that services were not provided effectively by the City Council. We therefore took an interim decision to make no proposals in this area.

The boundary between Bradford and Harrogate (North Yorks)

(h) River Wharfe

21. Bradford City Council had suggested realigning their boundary with Harrogate along the centre of the River Wharfe to produce a more easily definable boundary. The suggestion was supported by North Yorkshire County Council, Addingham and Ilkley Parish Councils and two members of the public.

22. We considered that the River Wharfe would provide a satisfactory and clearly defined boundary between the districts and decided therefore to endorse Bradford's suggestion as our draft proposal in this area.

(i) Middleton Hospital and Village

23. Bradford City Council had suggested amending their boundary with Harrogate so as to unite the Middleton Hospital in Harrogate. The suggestion was supported by North Yorkshire County Council, subject to the boundary being drawn to exclude the transfer of any part of Carters Lane to Harrogate. Ilkley Parish Council had suggested that the boundary be moved the other way to include the whole hospital complex in Bradford. Mr Garry Waller MP had supported this view and also had suggested that Middleton Village should be transferred to Bradford.

24. We considered that both the hospital and the adjoining village seemed to be oriented towards Ilkley in Bradford. We decided therefore to endorse Mr Waller's suggestion as our draft proposal in the area.

(j) Ilkley

25. A member of the public had suggested the transfer of the Parish of Ilkley from Bradford to Harrogate in North Yorkshire. It was claimed that Ilkley was neglected by Bradford and had more in common with Harrogate. Objections to the suggestion were received from the Ilkley Civic Society, Olicana Museum and Historical Society, the Diocese of Bradford and seven residents.

26. We noted that there was no support for the suggestion and that the arguments put forward by the objectors in respect of transport and community links appeared to be substantial ones. We therefore decided to take an interim decision to make no proposal in respect of the Parish of Ilkley.

The boundary between Bradford and Pendle (Lancs)

27. No submissions were received in respect of this boundary. We noted that it was a moorland boundary and considered that little would be achieved in terms of effective and convenient local government by proposing any amendment. We decided therefore to issue an interim decision to make no proposals in respect of this boundary.

THE BRADFORD/LEEDS BOUNDARY BETWEEN BURLEY-IN-WHARFEDALE AND YEADON

28. We noted that the boundary between Bradford and Leeds in the vicinity of Burley-in-Wharfedale, Menston, Guiseley and Yeadon follows few major features and produces a salient of land in Leeds stretching west to Hawkesworth Moor. We did not feel that we would be justified at this stage in putting forward specific proposals on this issue and decided instead to seek the views of the authorities concerned, and any other interested persons, so we could satisfy ourselves that the boundary had no adverse effect on the provision of local services; did not give rise to any difficulties of administration or planning controls; and

adequately reflected the pattern of community life. We sought such views in our draft proposals letter.

ANNOUNCEMENT OF OUR DRAFT PROPOSALS/INTERIM DECISIONS

29. The letter announcing our draft proposals and interim decisions was published on 21 April 1989. Copies were sent to the local authorities concerned and to all those who had made representations to us. The Cities of Bradford and Leeds, the Metropolitan Borough of Calderdale, Harrogate Borough Council, Craven District Council and North Yorkshire County Council were asked to publish a notice giving details of our decisions and to post copies of it at places where public notices are customarily displayed. They were also asked to place copies of our letter on deposit for inspection at their main offices for a period of eight weeks. Comments were invited by 2 June 1989.

RESPONSE TO OUR DRAFT PROPOSALS/INTERIM DECISIONS: OUR FINAL PROPOSALS

30. We received representations from 62 sources in response to our draft proposals. These included comments from Bradford and Leeds City Councils, Calderdale, Harrogate and Pendle Borough Councils, Craven District Council and North Yorkshire County Council. We also received comments from Ilkley and Mid-Wharfedale Parish Councils, Mr David Curry MP, Mr Garry Waller MP, Councillors A Carter, R Hughes-Rowlands, M Atkinson and P Hindle, other interested bodies and forty three individuals.

31. As required by section 60(2) of the Local Government Act 1972, we have carefully considered all the representations made to us and set out below details of a further draft proposal and our final proposals.

MINOR REALIGNMENTS

The boundary between Bradford and Leeds

(a) Bradford Golf Course

32. Bradford and Leeds City Councils both supported our draft proposal. We decided, therefore, to confirm our draft proposal as final.

(b) Westfield Estate

33. Bradford and Leeds City Councils both supported our draft proposal. In view of this we decided to confirm our draft proposal as final.

(c) Gain Lane - Woodhall Road

34. Bradford City Council supported our draft proposal. It was opposed by Leeds City Council and Councillor A Carter on the grounds that control of the Green Belt in the area would be lost to Bradford and that Leeds should retain control of sewage discharge which flows into Leeds. Leeds City Council also stated that a scheme was in hand for the part closure of the Woodhall Road as a through road and suggested that if the draft proposal was confirmed the boundary should be moved to the western edge of the road.

35. We felt that no evidence had been produced to show that it would be any less appropriate for Bradford to control the green belt land than Leeds. We decided therefore to confirm the principle of our draft proposal but to move the proposed boundary to the western side of Woodhall Road.

The boundary between Bradford and Calderdale

(d) Netherton Works

36. Bradford City Council and Calderdale Borough Council both supported our draft proposal. In view of this we decided to confirm our draft proposal as final.

(e) Green Lane - Perseverance Road

37. Bradford City Council and Calderdale Borough Council both supported our interim decision. We decided, therefore, to confirm our interim decision as final.

The boundary between Bradford and Craven (North Yorks)

(f) Eastburn Beck - River Aire

38. Bradford City Council supported our draft proposal and Craven District Council had no comment to make. In view of this we decided to confirm our draft proposal as final.

(g) The Parish of Silsden

39. Bradford City Council supported our interim decision and Craven District Council had no comment to make. A member of the public objected to our interim decision but did not produce any fresh evidence. In the absence of any new evidence we decided to confirm our interim decision as final.

The boundary between Bradford and Harrogate (North Yorks)

(h) River Wharfe

40. Bradford City Council and North Yorkshire County Council both supported our draft proposal. Harrogate Borough Council noted it without comment and the Skipton and Ripon Conservative Association

stated that they had no objections to it. In view of this we decided to confirm our draft proposal as final.

(i) Middleton Hospital and Village

41. Bradford City Council, Ilkley Parish Council and a member of the public supported our draft proposal. It was opposed by North Yorkshire County Council, Harrogate Borough Council, Mid-Wharfedale Parish Council, Mr David Curry MP, the Skipton and Ripon Conservative Association and twenty nine residents of Middleton. A petition containing fifty five signatures, opposing the draft proposal was also received. The main grounds of opposition were that the residents of Middleton felt a strong affinity to Harrogate and wished to remain within that Borough. We also received a letter from Mr Garry Waller MP stating that he would not oppose a decision to drop that part of the draft proposal relating to the village of Middleton but he still felt that the hospital site should be united in Bradford.

42. We were persuaded by the representations that, notwithstanding its proximity to Ilkley, the village of Middleton had a closer affinity with other rural villages in Harrogate than with Bradford. Moreover, we felt that, as the hospital site is clearly linked to Middleton and any development would be likely to look in that direction, it would be logical to unite the hospital site in Harrogate. We therefore decided to withdraw our draft proposal and issue a further draft proposal for the unification of the hospital in Harrogate.

(j) Ilkley

43. Bradford City Council, the Wharfedale Rail Users Group and a member of the public supported our interim decision. In the absence of any new evidence we decided to confirm our interim decision as final.

The boundary between Bradford and Pendle (Lancs)

44. Pendle Borough Council supported our interim decision. We decided therefore to confirm our interim decision as final.

THE BRADFORD/LEEDS BOUNDARY BETWEEN BURLEY-IN-WHARFEDALE AND YEADON

45. Bradford and Leeds City Councils both responded to the question posed in our draft proposals letter supporting the retention of the current boundary in this area. They both stated that the current boundary was satisfactory and did not cause any problems in respect of provision of services. We received several letters from residents objecting to any proposal to align the boundary along the Bradford Road, which they had (wrongly) perceived to be the intention. There was no support for any other realignment of the boundary except for a letter from Mr M Tyndall, Secretary of the Shipley Constituency Conservative Association, who suggested transferring the main part of Guiseley along with the land to the west including Hawksworth Moor into Bradford. His letter contained no evidence however to suggest that his proposal would produce any improvement in effective and convenient local government in the area. We decided therefore to confirm our original view that we should not make any proposals in this area.

ANNOUNCEMENT OF OUR FURTHER DRAFT PROPOSAL

46. The letter announcing our further draft proposal was published on 27 November 1989. Copies were sent to the local authorities concerned and to all who had made representations to us on this issue. The City of Bradford, Harrogate Borough Council and North Yorkshire County Council were asked to publish a notice giving details of our decision and to post copies of it at places where public notices are customarily displayed. They were also asked to place copies of our letter on deposit for inspection at their main offices for a period of eight weeks. Comments were invited by 15 January 1990.

RESPONSE TO OUR FURTHER DRAFT PROPOSAL: OUR FINAL PROPOSAL

The boundary between Bradford and Harrogate (North Yorks)

(i) Middleton Hospital

47. Harrogate Borough Council, North Yorkshire County Council, Mid-Wharfedale Parish Council, Yorkshire Regional Health Authority and two members of the public supported our further draft proposal. It was opposed by Bradford City Council and Ilkley Parish Council on the grounds that Middleton's links are all with Ilkley in Bradford.

48. We remained of the opinion that Middleton had a closer affinity with Harrogate and that the hospital site should remain in the same district as the village. We decided therefore to confirm our further draft proposal as final.

PUBLICATION

49. A separate letter is being sent to the Cities of Bradford and Leeds, the Metropolitan Borough of Calderdale, Harrogate Borough Council, Craven District Council and North Yorkshire County Council asking them to deposit copies of this report at their main offices for inspection for six months. They are also asked to put notices to this effect on public notice boards and in the local press. The text of the notice will explain that the Commission has fulfilled its statutory role in this matter, and that it now falls to you to make an order implementing the proposals, if you think fit, though not earlier than six weeks from the date it is submitted to you. Copies of this report, to which are attached maps illustrating the proposed changes, are also being sent to all those who received our draft proposals and interim decisions letter, and to those who made written representations.

LS

Signed

G J ELLERTON (Chairman)

J G POWELL (Deputy Chairman)

K F J ENNALS

G R PRENTICE

HELEN SARKANY

S T GARRISH
Secretary

27 April 1990

LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND
METROPOLITAN BOUNDARY REVIEW

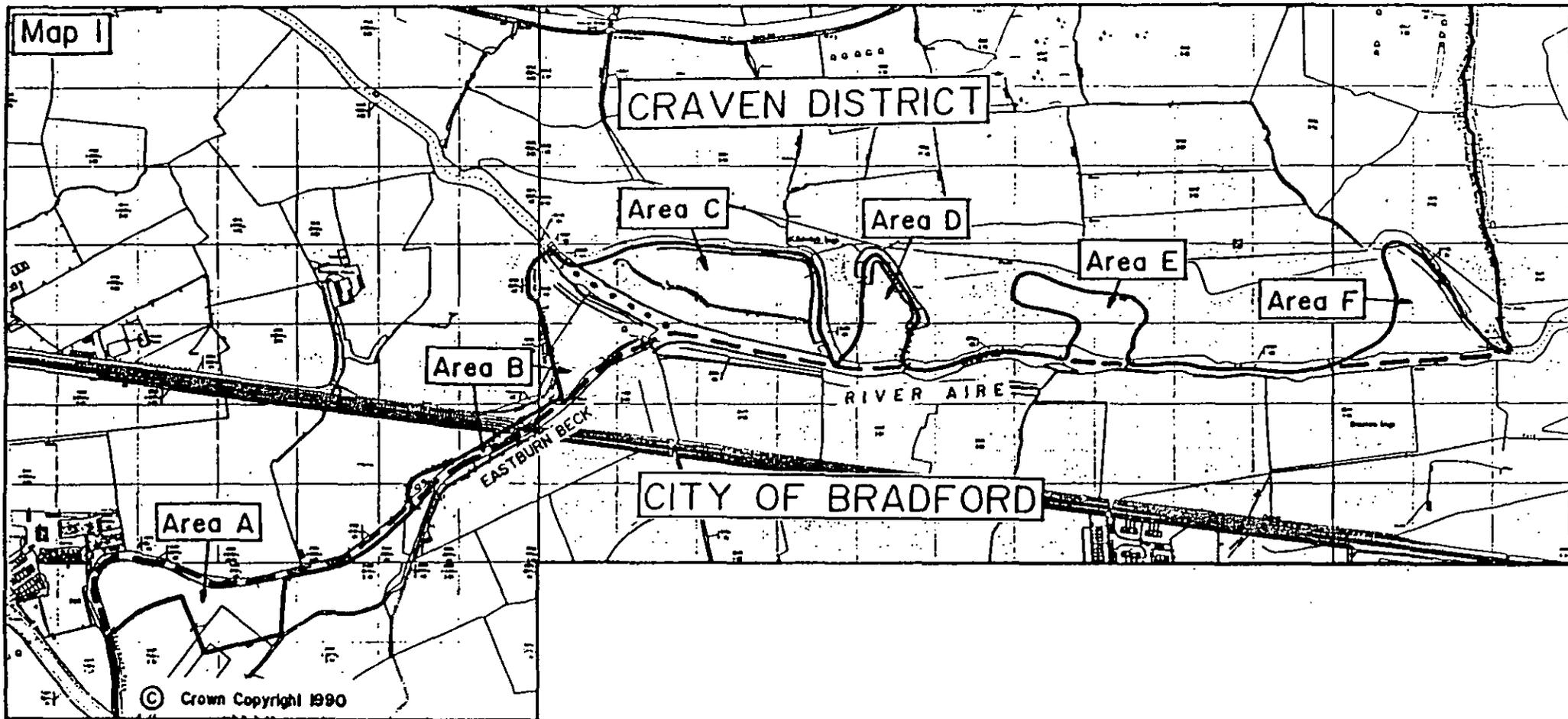
CITY OF BRADFORD

AFFECTING NORTH YORKS COUNTY,
HARROGATE BOROUGH, CRAVEN DISTRICT,
CITY OF LEEDS & CALDERDALE MB

FINAL PROPOSALS

Existing Boundary	—————
Proposed Boundary	- - - - -
Proposed Parish Boundary

Produced by Ordnance Survey for the
Local Government Boundary Commission for England



Map 2

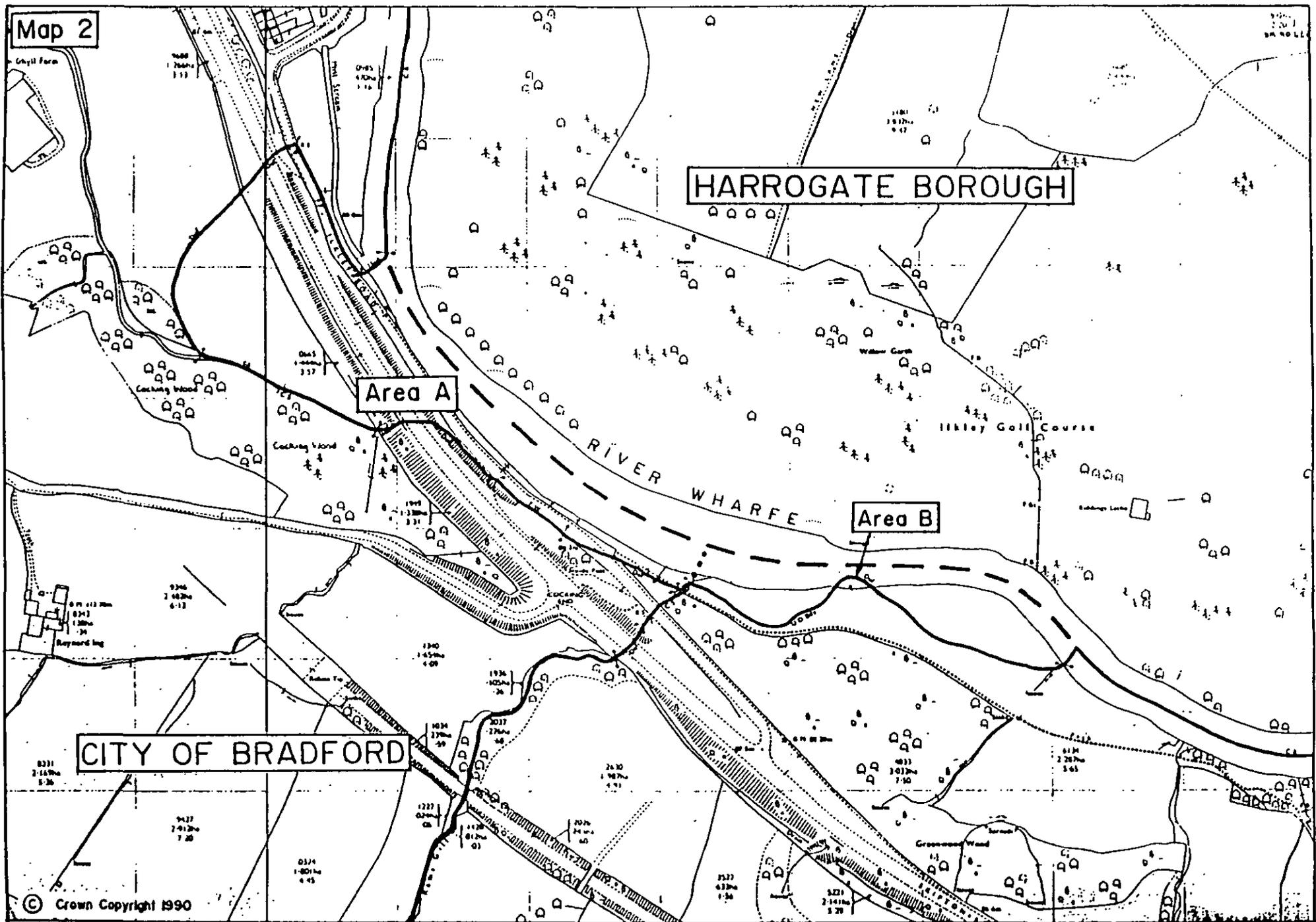
HARROGATE BOROUGH

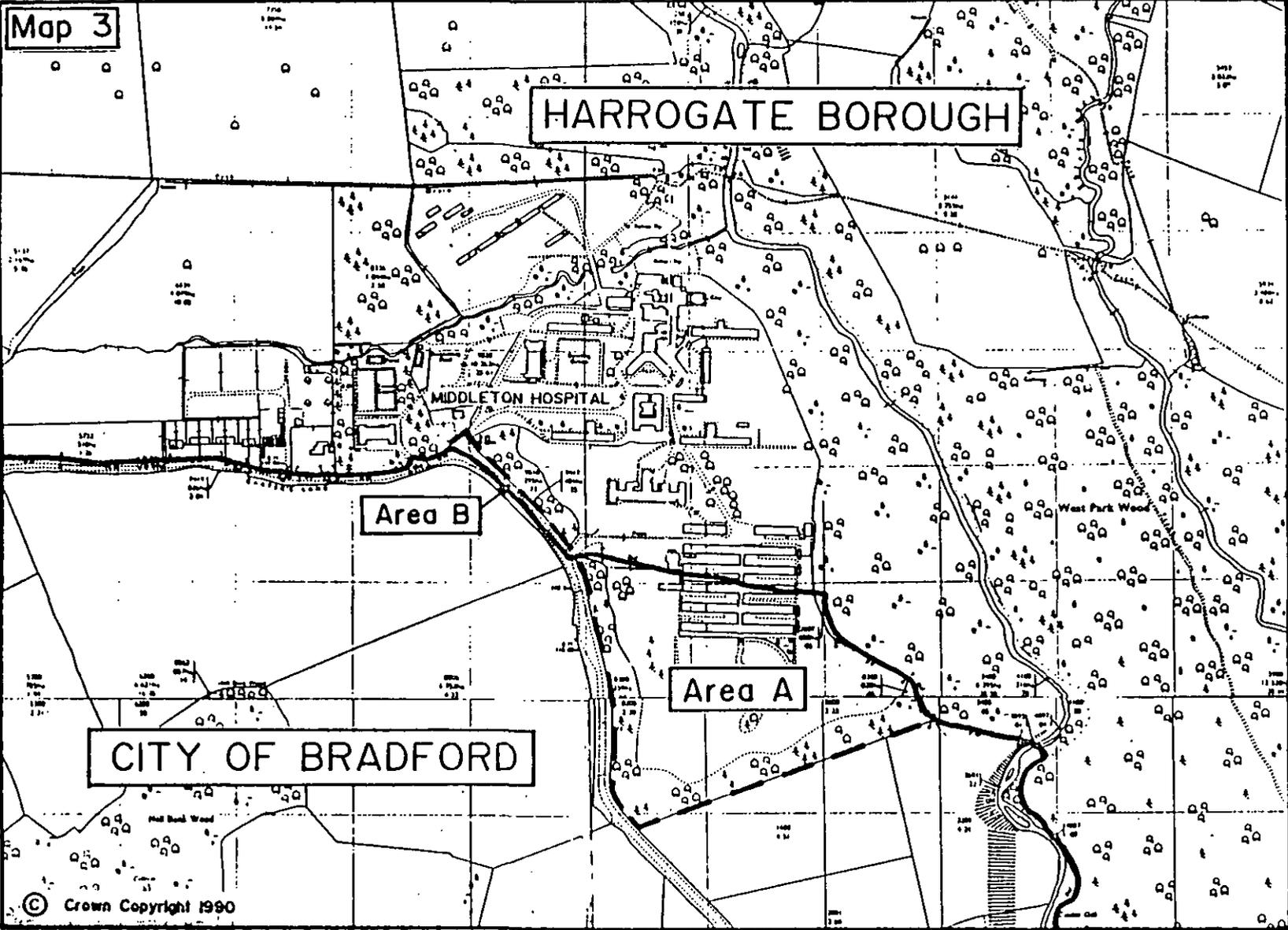
Area A

Area B

CITY OF BRADFORD

RIVER WHARFE





Map 5

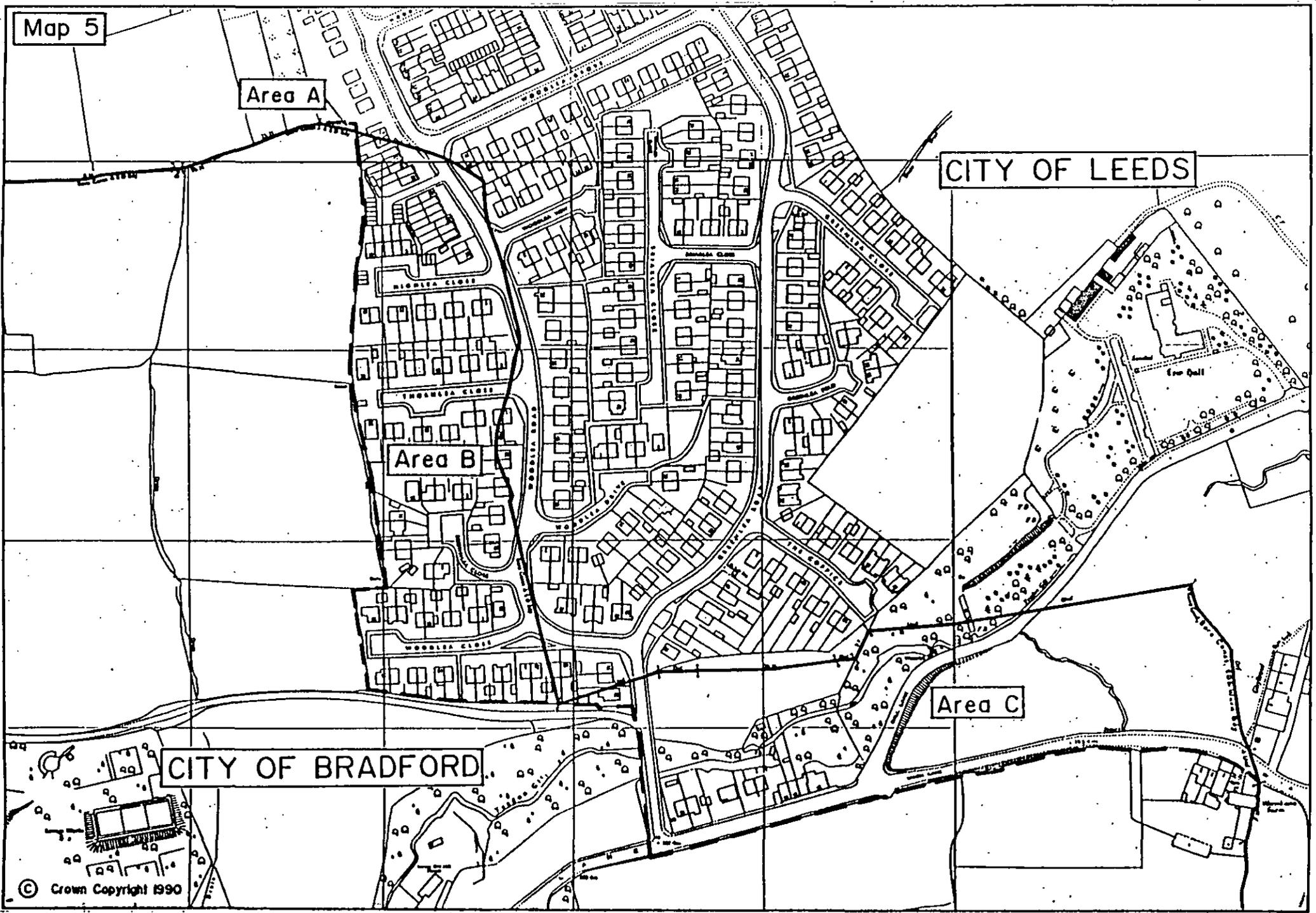
Area A

CITY OF LEEDS

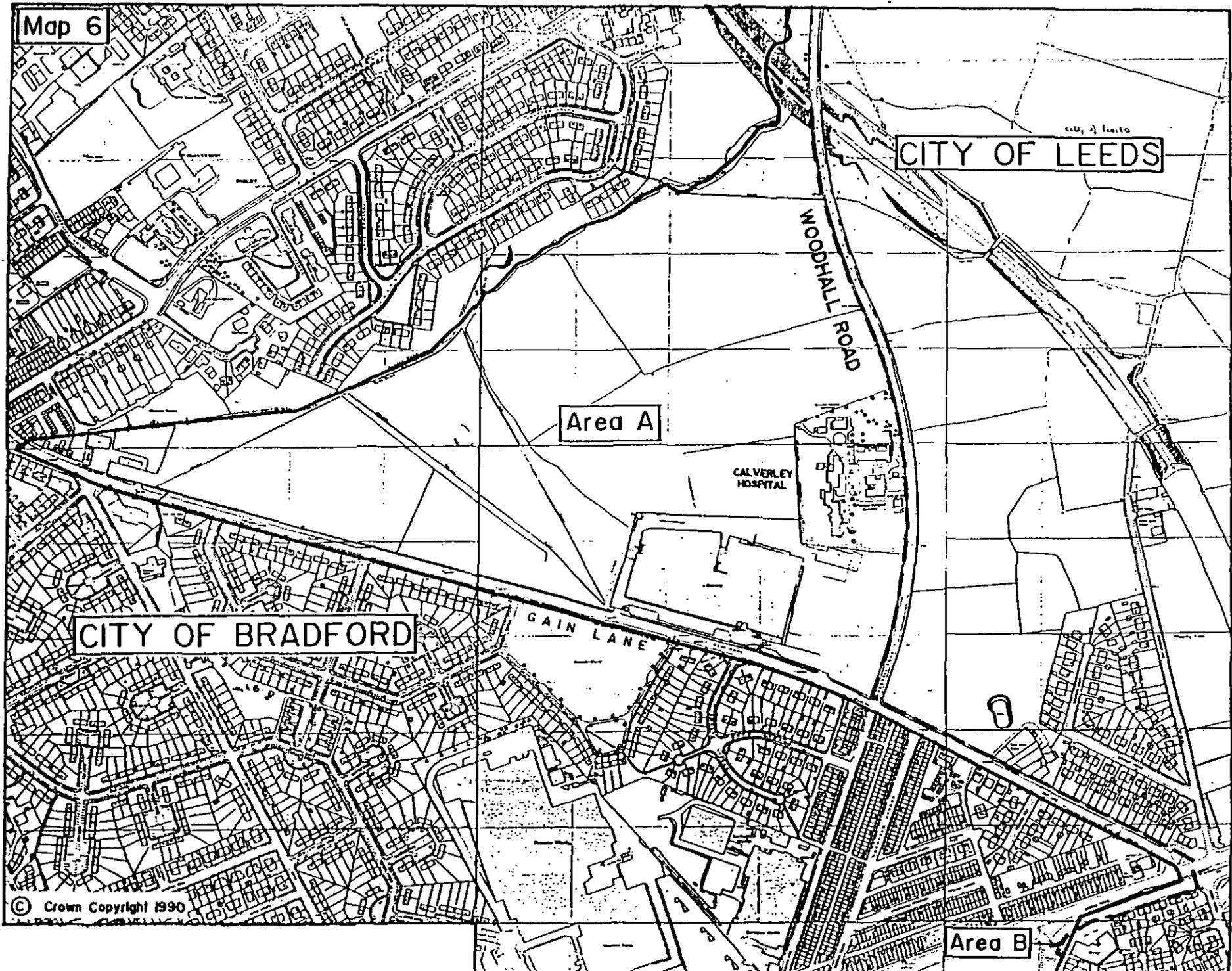
Area B

CITY OF BRADFORD

Area C



Map 6



CITY OF LEEDS

Area A

CALVERLEY HOSPITAL

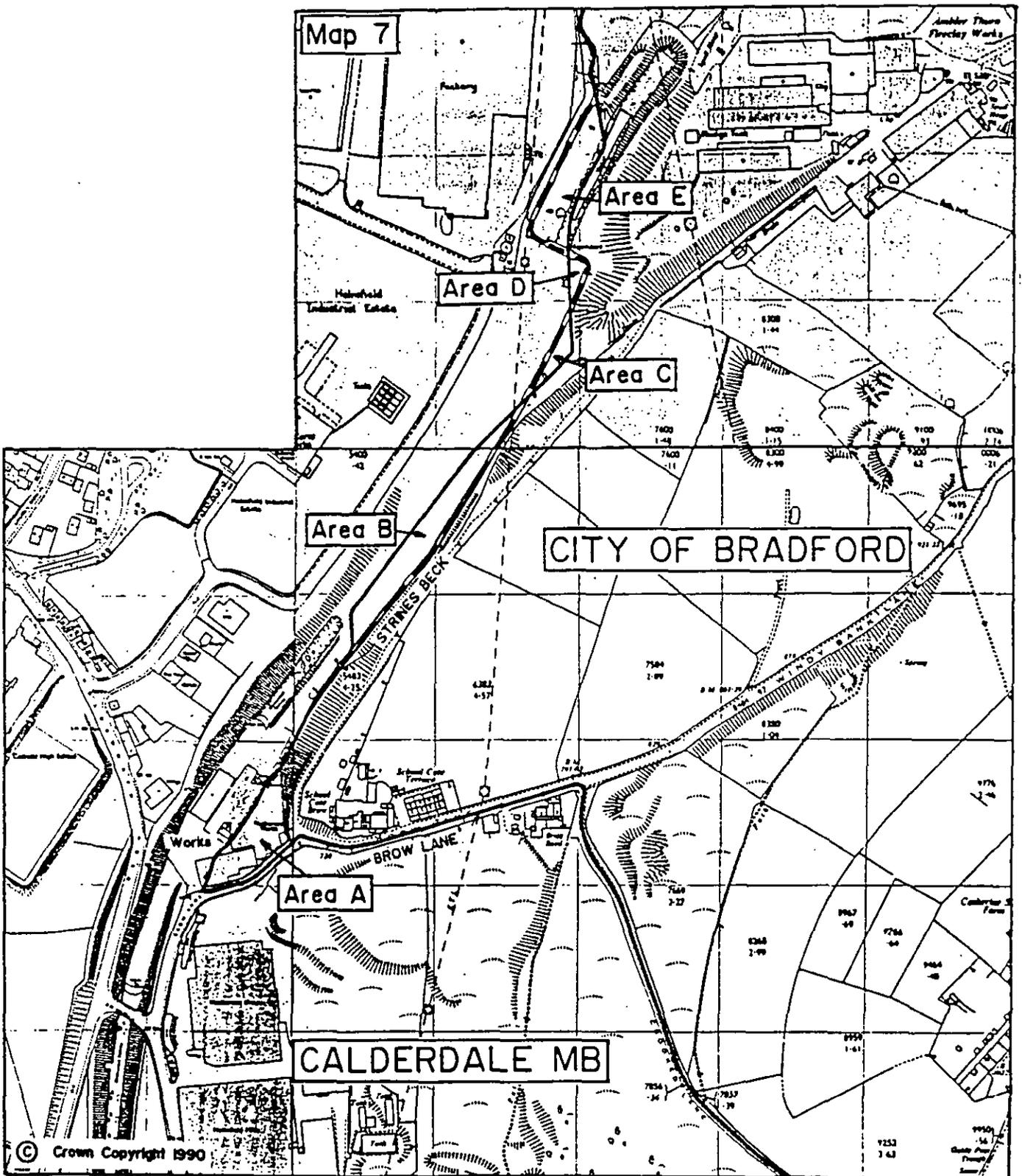
CITY OF BRADFORD

GAIN LANE

WOODHALL ROAD

Area B

Map 7



CONSEQUENTIAL CHANGES

MAP NO.	AREA REF.	FROM	TO	MAP NO.	AREA REF.	FROM	TO
1	A	North Yorkshire County Craven District Glusburn CP Glusburn Ward South Craven ED	West Yorkshire County City of Bradford Steepton with Eastburn CP Craven Ward	4	A	City of Bradford Balldon Ward	City of Leeds Aireborough Ward
	B	West Yorkshire County City of Bradford Steepton with Eastburn CP Craven Ward	North Yorkshire County Craven District Glusburn CP Glusburn Ward South Craven ED		B	City of Leeds Aireborough Ward	City of Bradford Idle Ward
	C to F	West Yorkshire County City of Bradford Steepton with Eastburn CP Craven Ward	North Yorkshire County Craven District Kildwick CP Aire Valley Ward Airedale ED		C	City of Bradford Idle Ward	City of Leeds Aireborough Ward
2	A	North Yorkshire County Harrogate Borough Nessfield with Langbar CP Wharfedale Moors Ward Pateley Bridge ED	West Yorkshire County City of Bradford Addingham CP Craven Ward	5	A	City of Leeds Aireborough Ward	City of Bradford Idle Ward
	B	North Yorkshire County Harrogate Borough Nessfield with Langbar CP Wharfedale Moors Ward Pateley Bridge ED	West Yorkshire County City of Bradford Ilkley CP Ilkley Ward		B C	City of Bradford Idle Ward	City of Leeds Aireborough Ward
3	A	West Yorkshire County City of Bradford Ilkley CP Ilkley Ward	North Yorkshire County Harrogate Borough Middleton CP Wharfedale Moors Ward Pateley Bridge ED	6	A	City of Leeds Pudsey North Ward	City of Bradford Bradford Moor Ward
	B	North Yorkshire County Harrogate Borough Middleton CP Wharfedale Moors Ward Pateley Bridge ED	West Yorkshire County City of Bradford Ilkley CP Ilkley Ward		B	City of Bradford Bradford Moor Ward	City of Leeds Pudsey North Ward
3	A	West Yorkshire County City of Bradford Ilkley CP Ilkley Ward	North Yorkshire County Harrogate Borough Middleton CP Wharfedale Moors Ward Pateley Bridge ED	7	A B D	City of Bradford Queensbury Ward	Calderdale District Ilklingworth Ward
	B	North Yorkshire County Harrogate Borough Middleton CP Wharfedale Moors Ward Pateley Bridge ED	West Yorkshire County City of Bradford Ilkley CP Ilkley Ward		C E	Calderdale District Ilklingworth Ward	City of Bradford Queensbury Ward

