New electoral arrangements for Hartlepool Borough Council

Draft recommendations

October 2018
Translations and other formats

For information on obtaining this publication in another language or in a large-print or Braille version, please contact the Local Government Boundary Commission for England:

Tel: 0330 500 1525
Email: reviews@lgbce.org.uk

© The Local Government Boundary Commission for England 2018

The mapping in this report is based upon Ordnance Survey material with the permission of Ordnance Survey on behalf of the Keeper of Public Records © Crown copyright and database right. Unauthorised reproduction infringes Crown copyright and database right.

Licence Number: GD 100049926 2018
Table of Contents

Summary................................................................................................................................... 1
Who we are and what we do ................................................................................................... 1
Electoral review .................................................................................................................... 1
Why Hartlepool? .................................................................................................................. 1
Our proposals for Hartlepool ............................................................................................... 1
Have your say ...................................................................................................................... 1

What is the Local Government Boundary Commission for England? ......................... 2

1 Introduction ...................................................................................................................... 3
What is an electoral review? ............................................................................................... 3
Consultation ........................................................................................................................ 3
How will the recommendations affect you? ....................................................................... 4

2 Analysis and draft recommendations ........................................................................... 5
Submissions received ......................................................................................................... 5
Electorate figures ................................................................................................................. 5
Number of councillors ....................................................................................................... 6
Ward boundaries consultation ........................................................................................... 6
Draft recommendations ...................................................................................................... 7
Northern Hartlepool .......................................................................................................... 8
Western Hartlepool ............................................................................................................ 12
Central Hartlepool ............................................................................................................ 15
Southern Hartlepool ......................................................................................................... 18

Conclusions ......................................................................................................................... 21
Summary of electoral arrangements .................................................................................... 21

3 Have your say .................................................................................................................. 22
Equalities .............................................................................................................................. 23
Appendix A .......................................................................................................................... 24
Draft recommendations for Hartlepool Borough Council .............................................. 24

Appendix B ......................................................................................................................... 25
Outline map .......................................................................................................................... 25

Appendix C .......................................................................................................................... 26
Submissions received ......................................................................................................... 26

Appendix D .......................................................................................................................... 27
Glossary and abbreviations ............................................................................................... 27
Summary

Who we are and what we do

1 The Local Government Boundary Commission for England (LGBCE) is an independent body set up by Parliament. We are not part of government or any political party. We are accountable to Parliament through a committee of MPs chaired by the Speaker of the House of Commons.

2 Our main role is to carry out electoral reviews of local authorities throughout England.

Electoral review

3 An electoral review examines and proposes new electoral arrangements for a local authority. A local authority’s electoral arrangements decide:

- How many councillors are needed
- How many wards or electoral divisions should there be, where are their boundaries and what should they be called
- How many councillors should represent each ward or division

Why Hartlepool?

4 We are conducting a review of Hartlepool Borough Council as the value of each vote in borough council elections varies depending on where you live in Hartlepool. Some councillors currently represent many more or fewer voters than others. This is ‘electoral inequality’. Our aim is to create ‘electoral equality’, where votes are as equal as possible, ideally within 10% of being exactly equal.

Our proposals for Hartlepool

- Hartlepool should be represented by 36 councillors, three more than there are now.
- Hartlepool should have 12 wards, one more than there are now.
- The boundaries of all but one of the existing wards will change.

Have your say

5 We are consulting on our draft recommendations for a 10-week period, from 2 October 2018 to 10 December 2018. We encourage everyone to use this opportunity to contribute to the design of the new wards – the more public views we hear, the more informed our decisions will be when analysing all the views we receive.

6 We ask everyone wishing to contribute ideas for the new wards to first read this report and look at the accompanying map before responding to us.
You have until 10 December 2018 to have your say on the draft recommendations. See page 22 for how to send us your response.

What is the Local Government Boundary Commission for England?

7 The Local Government Boundary Commission for England is an independent body set up by Parliament.\footnote{Under the Local Democracy, Economic Development and Construction Act 2009.}

8 The members of the Commission are:

- Professor Colin Mellors OBE (Chair)
- Susan Johnson OBE
- Peter Maddison QPM
- Amanda Nobbs OBE
- Steve Robinson
- Andrew Scallan CBE

- Chief Executive: Jolyon Jackson CBE
1 Introduction

9 This electoral review is being carried out to ensure that:

- The wards in Hartlepool are in the best possible places to help the Council carry out its responsibilities effectively.
- The number of voters represented by each councillor is approximately the same across the borough.

What is an electoral review?

10 Our three main considerations are to:

- Improve electoral equality by equalising the number of electors each councillor represents
- Reflect community identity
- Provide for effective and convenient local government

11 Our task is to strike the best balance between them when making our recommendations. Our powers, as well as the guidance we have provided for electoral reviews and further information on the review process, can be found on our website at www.lgbce.org.uk

Consultation

12 We wrote to the Council to ask its views on the appropriate number of councillors for Hartlepool. We then held a period of consultation on warding patterns for the borough. The submissions received during consultation have informed our draft recommendations.

13 This review is being conducted as follows:

<table>
<thead>
<tr>
<th>Stage starts</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>22 May 2018</td>
<td>Number of councillors decided</td>
</tr>
<tr>
<td>29 May 2018</td>
<td>Start of consultation seeking views on new wards</td>
</tr>
<tr>
<td>12 August 2018</td>
<td>End of consultation; we begin analysing submissions and forming draft recommendations</td>
</tr>
<tr>
<td>2 October 2018</td>
<td>Publication of draft recommendations; start of second consultation</td>
</tr>
<tr>
<td>10 December 2018</td>
<td>End of consultation; we begin analysing submissions and forming final recommendations</td>
</tr>
<tr>
<td>5 February 2019</td>
<td>Publication of final recommendations</td>
</tr>
</tbody>
</table>
How will the recommendations affect you?

14 The recommendations will determine how many councillors will serve on the Council. They will also decide which ward you vote in, which other communities are in that ward, and, in some cases, which parish council ward you vote in. Your ward name may also change.
2 Analysis and draft recommendations

15 Legislation states that our recommendations should not be based only on how many electors are now, but also on how many there are likely to be in the five years after the publication of our final recommendations. We must also try to recommend strong, clearly identifiable boundaries for our wards.

16 In reality, we are unlikely to be able to create wards with exactly the same number of electors in each; we have to be flexible. However, we try to keep the number of electors represented by each councillor as close to the average for the council as possible.

17 We work out the average number of electors per councillor for each individual local authority by dividing the electorate by the number of councillors, as shown on the table below.

<table>
<thead>
<tr>
<th></th>
<th>2018</th>
<th>2024</th>
</tr>
</thead>
<tbody>
<tr>
<td>Electorate of Hartlepool</td>
<td>70,456</td>
<td>74,481</td>
</tr>
<tr>
<td>Number of councillors</td>
<td>36</td>
<td>36</td>
</tr>
<tr>
<td>Average number of</td>
<td></td>
<td></td>
</tr>
<tr>
<td>electors per councillor</td>
<td>1,957</td>
<td>2,069</td>
</tr>
</tbody>
</table>

18 When the number of electors per councillor in a ward is within 10% of the average for the authority, we refer to the ward as having ‘good electoral equality’. All of our proposed wards for Hartlepool will have electoral equality by 2024.

19 Our recommendations cannot affect the external boundaries of the borough or result in changes to postcodes. They do not take into account parliamentary constituency boundaries. The recommendations will not have an effect on local taxes, house prices, or car and house insurance premiums and we are not able to take into account any representations which are based on these issues.

Submissions received

20 See Appendix C for details of the submissions received. All submissions may be viewed at our offices by appointment, or on our website at www.lgbce.org.uk

Electorate figures

21 The Council submitted electorate forecasts for 2024, a period five years on from the scheduled publication of our final recommendations in 2019. These forecasts were broken down to polling district level and predicted an increase in the electorate of around 6% by 2024.

---


Electors refers to the number of people registered to vote, not the whole adult population.
22 We considered the information provided by the Council and are satisfied that the projected figures are the best available at the present time. We have used these figures to produce our draft recommendations.

Number of councillors

23 Hartlepool Borough Council currently has 33 councillors. We have looked at evidence provided by the Council and have concluded that increasing the number of councillors by three will make sure the Council can carry out its roles and responsibilities effectively.

24 We therefore invited proposals for new patterns of wards that would be represented by 36 councillors. As Hartlepool Borough Council elects by thirds (meaning it has elections in three out of every four years) there is a presumption in legislation that the Council have a uniform pattern of three-councillor wards. We will only move away from this pattern of wards should we receive compelling evidence during consultation that an alternative pattern of wards will better reflect our statutory criteria.

25 We received 44 submissions about the number of councillors in response to our consultation on ward patterns. Respondents opposed the increase in councillors for the borough, while some additionally argued for a reduction. However, these submissions lacked detailed evidence as to why we should move away from a 36-councillor scheme and how the authority would operate under an alternative council size. Therefore, we have decided to base our draft recommendations for Hartlepool on a council size of 36 councillors.

Ward boundaries consultation

26 We received 109 submissions in response to our consultation on ward boundaries. Among these included four detailed borough-wide proposals from the Council, Hartlepool Labour Party, Hartlepool Independent Group and Putting Hartlepool First. All these schemes were based on a uniform pattern of 12 three-councillor wards for 36 elected councillors.

27 Our draft recommendations are broadly based on the borough-wide proposals made by the Labour Group and Putting Hartlepool First. Whilst all the borough-wide schemes provided for acceptable levels of electoral equality, the Council’s and Independent Group’s scheme varied significantly from the schemes proposed by the Labour Group and Putting Hartlepool First. This made it very difficult to put together a coherent warding pattern across the borough using parts of each proposal. In this case, we decided to use the Labour Group and Putting Hartlepool First schemes, which were broadly similar, as the basis for our proposed pattern of wards. We considered that these schemes did not visibly split any communities anywhere in Hartlepool, whereas the Council’s and Independent Group’s proposals had, in our view, done so in respect of the Fens community. We concluded that it was better to

---

4 Schedule 2 to the Local Democracy, Economic Development & Construction Act 2009 paragraph 2(3)(d) and paragraph 2(5)(c)
put somewhat dissimilar communities together in a ward, rather than split them, to effectively balance our statutory criteria.

28 However, in some areas of the borough, we have also considered evidence that we received from the other two borough schemes and localised submissions, which provided evidence of community links and locally recognised boundaries. In some areas we considered that the proposals did not provide for the best balance between our statutory criteria and so we identified alternative boundaries. We also visited the area in order to look at the various different proposals on the ground. This tour of Hartlepool helped us to decide between the different boundaries proposed.

29 Our draft recommendations are for 12 three-councillor wards. We consider that our draft recommendations will provide for good electoral equality while reflecting community identities and interests where we have received such evidence during consultation.

30 A summary of our proposed new wards is set out in the table on page 24 and on the large map accompanying this report.

31 We welcome all comments on these draft recommendations, particularly on the location of the ward boundaries, and the names of our proposed wards.

Draft recommendations

32 The tables and maps on pages 8–20 detail our draft recommendations for each area of the Hartlepool. They detail how the proposed warding arrangements reflect the three statutory\(^5\) criteria of:

- Equality of representation
- Reflecting community interests and identities
- Providing for effective and convenient local government

### Northern Hartlepool

<table>
<thead>
<tr>
<th>Ward name</th>
<th>Number of Cllrs</th>
<th>Variance 2024</th>
</tr>
</thead>
<tbody>
<tr>
<td>De Bruce</td>
<td>3</td>
<td>-3%</td>
</tr>
<tr>
<td>Headland &amp; Harbour</td>
<td>3</td>
<td>9%</td>
</tr>
<tr>
<td>Throston</td>
<td>3</td>
<td>1%</td>
</tr>
</tbody>
</table>
De Bruce
33 Our draft recommendations for this ward are based on the proposals of all four borough-wide schemes, which proposed a nearly identical De Bruce ward that largely followed the boundaries of the existing ward. The four schemes all used Easington Road as the western boundary and the railway line as the ward’s eastern boundary. In our view, these features will provide strong, identifiable ward boundaries.

34 However, the Independent Group proposed to move electors on Bakers Mead estate from the existing Jesmond ward into De Bruce ward, arguing that Powlett Road represented a better ward boundary between the two wards. We were not persuaded by this proposal, as we consider that the Oakesway Business Park forms a barrier between the Bakers Mead estate residents and the rest of De Bruce ward.

Headland & Harbour
35 Our draft recommendations for this ward are based on the borough-wide proposal from the Labour Party and Putting Hartlepool First. We were persuaded by their arguments, alongside those of several local residents, that the Burbank community in the south of the existing ward should be separate from the Headland. This was argued on the basis of the distance between the two areas and a lack of shared community identity. We have thus moved the Burbank community into Burn Valley ward as part of our draft recommendations.

36 Adopting this proposal also involved moving polling district GE (which is bounded by the Bakers Mead estate, Powlett Road, Raby Road, Brougham Terrace, Lancaster Road and the railway line) from the existing Jesmond ward into Headland & Harbour ward. On our visit to the borough, we considered that this area had better links to Headland than the Burbank community. Additionally, placing this polling district within Headland & Harbour ward will allow for good electoral equality, with a variance of 9% by 2024. However, given the lack of localised submissions for this area, we would particularly welcome comments on this proposed change during the consultation on these draft recommendations.

37 We have also adopted the suggestion made by the Council, Labour Party and Independent Group that the Marine Point housing development be placed in Headland & Harbour ward. We agree that doing so will better reflect community identities given that road access to adjoining areas is via Old Cemetery Road only.

38 Headland Parish Council requested that the ward boundary run through Winterbottom Avenue and that the ward be renamed St Hilda’s. However, we consider that insufficient evidence has been provided for this boundary proposal and ward name change and we have not adopted these suggestions as part of our draft recommendations.

Throston
39 The four borough-wide schemes suggested various configurations for the existing Jesmond ward. The Council followed the existing ward boundaries, while the Independent Group proposal moved the Bakers Mead estate into the ward from De Bruce ward. The Labour Party proposed extending the ward westwards to take in
electors north of Throston Grange Lane, while Putting Hartlepool First suggested including electors from polling district KA, who are currently in Victoria ward.

40 We have broadly adopted the Labour Group’s proposals for this area. This ward keeps the community of Throston together but includes polling district EE to improve electoral equality. We have, however, partly adopted the name change as suggested by the Independent Group, who proposed the name Throston & Dyke House. We have named this ward Throston, given it largely represents the Throston community south of Throston Grange Lane.
<table>
<thead>
<tr>
<th>Ward name</th>
<th>Number of Cllrs</th>
<th>Variance 2024</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hart</td>
<td>3</td>
<td>7%</td>
</tr>
<tr>
<td>Rural West</td>
<td>3</td>
<td>-1%</td>
</tr>
</tbody>
</table>
Hart

41 We received significantly different proposals regarding Hart ward. The Council and the Independent Group separated the rural village of Hart from the urban Clavering and Bishop Cuthbert estates, placing the urban estates into Hart and Hartfields wards respectively. This proposal would have placed Hart village in a much larger rural ward with adjoining rural parishes, while also linking it with the urban community of the Fens in the south of the borough. Conversely, the Labour Party and Putting Hartlepool First proposed identical Hart wards, which generally followed the existing ward boundaries, except for moving the southern part of the Bishop Cuthbert community into their proposed Jesmond ward to minimise electoral variances.

42 Hart Parish Council requested that the parish be placed in a ward with all the other rural parishes. However, doing so would result in an electoral variance of -42%, which we are not prepared to accept.

43 We have therefore based draft recommendations for Hart ward on the proposals made the Labour Party and Putting Hartlepool First. We were persuaded by the evidence received which indicates that placing Hart village in a ward with only part of the Fens would not effectively reflect the identities of these two different communities. We also noted on our visit to the area that the village has good road links with the Clavering and Bishop Cuthbert communities.

Rural West

44 We again received differing proposals for the rural ward in the west of the borough. The Council proposed a ward containing the parishes of Hart, Elwick, Newton Bewley and Greatham, alongside part of the urban Fens estate. The remaining parishes were placed into a Park ward, predominantly containing electors in the Park area, with the addition of a small part of the Fens. We are not persuaded by this proposal as we considered the community and geographical links between the Park area and the Fens to be poor. In particular, we noted that there are no direct road links between the two areas.

45 The Independent Group proposed a Fens West & Villages ward which placed all the rural parishes into one ward, alongside the western part of the Fens. While we note that this ward does keep all the parishes together in a single ward, as requested by Hart Parish Council, Elwick Parish Council, Dalton Piercy Parish Council, Hartlepool Civic Society and a local resident, we received strong evidence that any proposal that involved splitting part of Fens between wards would not effectively represent communities. Submissions received from the Fens Residents' Association and numerous local residents stated that the Fens community should remain wholly intact given its strong community identity and active residents’ association.

46 For this reason, we have decided to adopt the proposal made by the Labour Party, which broadly reflects the existing Rural West ward, as we consider that this proposal better reflects community identities. While it places the urban Park and Wynward communities in a ward with more rural parishes, we are of the view that this warding arrangement better reflects our statutory criteria than the alternative proposals, which would have split the Fens community to achieve electoral equality. In such circumstances, we consider it preferable to place distinct communities.
together in the same ward rather than to split them between wards in order to balance our criteria.

47 We also received two submissions from local residents who requested that the borough boundary which runs through Wynward estate be amended so that the whole estate is wholly contained in one local authority. This, however, falls outside the scope of this current electoral review.
<table>
<thead>
<tr>
<th>Ward name</th>
<th>Number of Cllrs</th>
<th>Variance 2024</th>
</tr>
</thead>
<tbody>
<tr>
<td>Burn Valley</td>
<td>3</td>
<td>-2%</td>
</tr>
<tr>
<td>Foggy Furze</td>
<td>3</td>
<td>4%</td>
</tr>
<tr>
<td>Victoria</td>
<td>3</td>
<td>-6%</td>
</tr>
</tbody>
</table>
**Burn Valley**

48 We received varied proposals for Burn Valley ward. The Labour Party and Putting Hartlepool First proposed an identical ward, which included the entirety of the Burbank community. The Council and the Independent Group also proposed nearly identical wards, both following Catcote Road as a ward boundary to the west, Stockton Road/York Road to the east and Oxford Road to the south. The Independent Group proposed that the ward boundary to the north-west follows Glendale Avenue and The Oval. All the borough-wide schemes kept Burn Valley Gardens and the main roads of Park Road and Elwick Road in their proposed Burn Valley wards.

49 As part of our draft recommendations, we have adopted the Labour Party and Putting Hartlepool First proposals for this ward. We were persuaded by the evidence received that the Burbank community has more in common with Burn Valley ward than the Headland & Harbour ward. We were also not persuaded to adopt the minor amendment proposed by the Independent Group, as we consider Wooler Road will provide a stronger ward boundary in this area.

**Foggy Furze**

50 We received different warding proposals relating to the Foggy Furze area. The Labour Party and Putting Hartlepool First proposed that the ward extends south to take in the area bounded by Blakelock Gardens and Oxford Road. Alternatively, the Council and the Independent Group proposed that the ward be extended northwards up to Park Road and include Stranton Primary School and Camerons Brewery.

51 Our draft recommendations are based on the proposals of the Labour Party and Putting Hartlepool First. Given that we have placed the Burbank community in Burn Valley ward as part of our draft recommendations, we are unable to place the area which includes Stranton Primary School and Camerons Brewery into Foggy Furze ward, as suggested by the Council and the Independent Group.

52 We have made a further minor amendment to Foggy Furze ward by moving the suggested boundary from Grosvenor Street onto Shakespeare Avenue. Our Foggy Furze ward will have an electoral variance of 4% by 2024.

**Victoria**

53 We have based our draft recommendations for Victoria ward on the current boundaries, as proposed by the three of the four schemes received. The current ward will have good electoral equality in 2024 and reflects community identities, based on the evidence received.

54 Putting Hartlepool First proposed similar boundaries but also included polling district IA from the existing Rural West ward, suggesting that the area has similar demography to the Victoria ward. We do not consider the evidence is sufficiently persuasive to justify this change and have not adopted this modification as part of our draft recommendations.
The Independent Group proposed that the ward be named Jackson rather than Victoria, suggesting that the name Jackson has more historic significance. However, we are persuaded by the Council’s strong evidence that the current name better represents the local community given that the local football club play at Victoria Park Stadium. We have therefore decided not to adopt the Independent Group’s ward name change.
Southern Hartlepool

<table>
<thead>
<tr>
<th>Ward name</th>
<th>Number of Cllrs</th>
<th>Variance 2024</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fens &amp; Greatham</td>
<td>3</td>
<td>-2%</td>
</tr>
<tr>
<td>Manor House</td>
<td>3</td>
<td>6%</td>
</tr>
<tr>
<td>Rossmere</td>
<td>3</td>
<td>-7%</td>
</tr>
<tr>
<td>Seaton</td>
<td>3</td>
<td>-6%</td>
</tr>
</tbody>
</table>
**Fens & Greatham**

56 We have based our Fens & Greatham ward on the Labour Party and Putting Hartlepool First proposals. These place the Fens area with the parishes of Greatham, Newton Bewley, Claxton and Brierton. We have adopted this proposal based on the strong evidence received by the Fens Residents’ Association and local residents. It was argued that the Fens area should remain together within one ward and we note that the other proposals for this area divided this cohesive community between more than one borough ward.

57 We do note that this ward combines an urban area with some of the rural parishes. However, we received evidence which demonstrated that the Fens area and Greatham parish have good community links. Two local residents suggested that the two areas could form a single ward given that the southern part of the Fens is within Greatham parish, and that many Fens residents use local amenities within Greatham, such as public houses and schools. We did, however, receive one submission which opposed this warding arrangement, arguing that the areas have poor transport links. In light of this, we are particularly interested to hear local views in relation to this ward during consultation.

58 All the borough-wide schemes we received either placed part, or all, of the Fens with the parishes of Brierton and Claxton. We have adopted this proposal for our Fens & Greatham ward, given the south-west extension housing development, which will fall on the eastern side of these parishes, will have good links with the Fens development in the future.

**Manor House**

59 We received different warding proposals relating to Manor House. Both the Labour Party and Putting Hartlepool First schemes proposed extending Manor House ward in the north to include polling district DA and moved polling districts HC and HF into Rossmere ward. Alternatively, the Independents and the Council followed the existing warding pattern for Manor House, only moving polling district HF into Rossmere ward to achieve good electoral equality and maintain the status quo.

60 We very carefully considered the schemes received for this area. While we note that the Independent Group and the Council’s proposed ward will provide for good electoral equality, given our recommendations for adjoining areas, we are unable to adopt their Manor House ward without accepting high electoral variances across the south of the borough. We have therefore adopted the Labour Party and Putting Hartlepool First’s proposed ward, bar some minor amendments to the Manor House and Rossmere ward boundary. We are of the view that this proposal predominantly keeps the communities of Owton Manor and Rift House together. Nonetheless, we would encourage comments on this proposed ward during this consultation.

**Rossmere**

61 The four schemes we received all proposed different Rossmere wards. Three of the four schemes extended the north-eastern part of the existing ward eastwards past Stockton Road, so that the ward boundary would run along the railway line. All four schemes included polling district HC from the existing Manor House ward. We adopted these proposed changes as part of our draft recommendations.
62  The most significant difference between the schemes was the extension of the existing ward to include the eastern part of the Fens area. This was proposed by the Council and the Independent Group. Conversely, the Labour Party extended the ward boundary westwards to include the polling districts of HC and HF, as discussed in paragraph 59.

63  Given the evidence received by the Fens Residents’ Association and various local residents, who all strongly argued that the Fens should not be split between different wards, we have decided to adopt the Labour Party proposals for this ward. We regard this proposal as the best reflection of our statutory criteria given that it places the Rossmere and Fens communities in two separate wards. Our Rossmere ward will have good electoral equality by 2024, with a variance of -7%.

**Seaton**

64  Our draft recommendations for Seaton ward are based on the proposals of the Hartlepool Labour Party. In particular, we consider the railway line provides a clear and identifiable ward boundary. Under our proposals, this ward will have good electoral equality in 2024 and will reflect community identities in Seaton Carew.
Conclusions

65 The table below shows the impact of our draft recommendations on electoral equality, based on 2018 and 2024 electorate figures.

Summary of electoral arrangements

<table>
<thead>
<tr>
<th>Draft recommendations</th>
<th>2018</th>
<th>2024</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of councillors</td>
<td>36</td>
<td>36</td>
</tr>
<tr>
<td>Number of electoral wards</td>
<td>12</td>
<td>12</td>
</tr>
<tr>
<td>Average number of electors per councillor</td>
<td>1,957</td>
<td>2,069</td>
</tr>
<tr>
<td>Number of wards with a variance more than 10% from the average</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>Number of wards with a variance more than 20% from the average</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

**Draft recommendation**
Hartlepool Borough Council should be made up of 36 councillors serving 12 wards representing 12 three-councillor wards. The details and names are shown in Appendix A and illustrated on the large maps accompanying this report.

**Mapping**
Sheet 1, Map 1 shows the proposed wards for the Hartlepool Borough Council. You can also view our draft recommendations for Hartlepool Borough Council on our interactive maps at www.consultation.lgbce.org.uk
3 Have your say

66 The Commission has an open mind about its draft recommendations. Every representation we receive will be considered, regardless of who it is from or whether it relates to the whole borough or just a part of it.

67 If you agree with our recommendations, please let us know. If you don’t think our recommendations are right for Hartlepool, we want to hear alternative proposals for a different pattern of wards.

68 Our website has a special consultation area where you can explore the maps and draw your own proposed boundaries. You can find it at www.consultation.lgbce.org.uk.

69 Submissions can also be made by emailing reviews@lgbce.org.uk or by writing to:

Review Officer (Hartlepool)  
The Local Government Boundary Commission for England  
1st Floor, Windsor House  
50 Victoria Street  
London  
SW1H 0TL

70 The Commission aims to propose a pattern of wards for the Hartlepool Borough Council which delivers:

- Electoral equality: each local councillor represents a similar number of voters
- Community identity: reflects the identity and interests of local communities
- Effective and convenient local government: helping your council discharge its responsibilities effectively

71 A good pattern of wards should:

- Provide good electoral equality, with each councillor representing, as closely as possible, the same number of voters
- Reflect community interests and identities and include evidence of community links
- Be based on strong, easily identifiable boundaries
- Help the council deliver effective and convenient local government

72 Electoral equality:

- Does your proposal mean that councillors would represent roughly the same number of voters as elsewhere in the council area?
Community identity:

- Community groups: is there a parish council, residents’ association or other group that represents the area?
- Interests: what issues bind the community together or separate it from other parts of your area?
- Identifiable boundaries: are there natural or constructed features which make strong boundaries for your proposals?

Effective local government:

- Are any of the proposed wards too large or small to be represented effectively?
- Are the proposed names of the wards appropriate?
- Are there good links across your proposed wards? Is there any form of public transport?

Please note that the consultation stages of an electoral review are public consultations. In the interests of openness and transparency, we make available for public inspection full copies of all representations the Commission takes into account as part of a review. Accordingly, copies of all representations will be placed on deposit at our offices in Victoria Street (London) and on our website at www.lgbce.org.uk A list of respondents will be available from us on request after the end of the consultation period.

If you are a member of the public and not writing on behalf of a council or organisation we will remove any personal identifiers, such as postal or email addresses, signatures or phone numbers from your submission before it is made public. We will remove signatures from all letters, no matter who they are from.

In the light of representations received, we will review our draft recommendations and consider whether they should be altered. As indicated earlier, it is therefore important that all interested parties let us have their views and evidence, whether or not they agree with the draft recommendations. We will then publish our final recommendations.

After the publication of our final recommendations, the changes we have proposed must be approved by Parliament. An Order – the legal document which brings into force our recommendations – will be laid in draft in Parliament. The draft Order will provide for new electoral arrangements to be implemented at the all-out elections for the Hartlepool in 2020.

Equalities

The Commission has looked at how it carries out reviews under the guidelines set out in Section 149 of the Equality Act 2010. It has made best endeavours to ensure that people with protected characteristics can participate in the review process and is sufficiently satisfied that no adverse equality impacts will arise as a result of the outcome of the review.
## Appendix A

Draft recommendations for Hartlepool Borough Council

<table>
<thead>
<tr>
<th>Ward name</th>
<th>Number of councillors</th>
<th>Electorate (2018)</th>
<th>Number of electors per councillor</th>
<th>Variance from average %</th>
<th>Electorate (2024)</th>
<th>Number of electors per councillor</th>
<th>Variance from average %</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 Burn Valley</td>
<td>3</td>
<td>6,040</td>
<td>2,013</td>
<td>3%</td>
<td>6,067</td>
<td>2,022</td>
<td>-2%</td>
</tr>
<tr>
<td>2 De Bruce</td>
<td>3</td>
<td>5,898</td>
<td>1,966</td>
<td>0%</td>
<td>6,031</td>
<td>2,010</td>
<td>-3%</td>
</tr>
<tr>
<td>3 Fens &amp; Greatham</td>
<td>3</td>
<td>5,512</td>
<td>1,837</td>
<td>-6%</td>
<td>6,059</td>
<td>2,020</td>
<td>-2%</td>
</tr>
<tr>
<td>4 Foggy Furze</td>
<td>3</td>
<td>6,375</td>
<td>2,125</td>
<td>9%</td>
<td>6,463</td>
<td>2,154</td>
<td>4%</td>
</tr>
<tr>
<td>5 Hart</td>
<td>3</td>
<td>5,936</td>
<td>1,979</td>
<td>1%</td>
<td>6,626</td>
<td>2,209</td>
<td>7%</td>
</tr>
<tr>
<td>6 Headland &amp; Harbour</td>
<td>3</td>
<td>6,219</td>
<td>2,073</td>
<td>6%</td>
<td>6,775</td>
<td>2,258</td>
<td>9%</td>
</tr>
<tr>
<td>7 Manor House</td>
<td>3</td>
<td>6,388</td>
<td>2,129</td>
<td>9%</td>
<td>6,597</td>
<td>2,199</td>
<td>6%</td>
</tr>
<tr>
<td>8 Rossmere</td>
<td>3</td>
<td>5,699</td>
<td>1,900</td>
<td>-3%</td>
<td>5,763</td>
<td>1,921</td>
<td>-7%</td>
</tr>
<tr>
<td>9 Rural West</td>
<td>3</td>
<td>4,975</td>
<td>1,658</td>
<td>-15%</td>
<td>6,172</td>
<td>2,057</td>
<td>-1%</td>
</tr>
<tr>
<td>10 Seaton</td>
<td>3</td>
<td>5,512</td>
<td>1,837</td>
<td>-6%</td>
<td>5,850</td>
<td>1,950</td>
<td>-6%</td>
</tr>
<tr>
<td>11 Throston</td>
<td>3</td>
<td>6,229</td>
<td>2,076</td>
<td>6%</td>
<td>6,275</td>
<td>2,092</td>
<td>1%</td>
</tr>
<tr>
<td>12 Victoria</td>
<td>3</td>
<td>5,673</td>
<td>1,891</td>
<td>-3%</td>
<td>5,804</td>
<td>1,935</td>
<td>-6%</td>
</tr>
<tr>
<td><strong>Totals</strong></td>
<td><strong>36</strong></td>
<td><strong>70,456</strong></td>
<td>–</td>
<td>–</td>
<td><strong>74,481</strong></td>
<td>–</td>
<td>–</td>
</tr>
<tr>
<td><strong>Averages</strong></td>
<td>–</td>
<td>–</td>
<td><strong>1,957</strong></td>
<td>–</td>
<td>–</td>
<td><strong>2,069</strong></td>
<td>–</td>
</tr>
</tbody>
</table>

Source: Electorate figures are based on information provided by Hartlepool Borough Council.

Note: The ‘variance from average’ column shows by how far, in percentage terms, the number of electors per councillor in each electoral ward varies from the average for the borough. The minus symbol (-) denotes a lower than average number of electors. Figures have been rounded to the nearest whole number.
Appendix B

Outline map

A more detailed version of this map can be seen on the large map accompanying this report, or on our website: http://www.lgbce.org.uk/all-reviews/north-east/hartlepool/hartlepool
Appendix C

Submissions received

All submissions received can also be viewed on our website at http://www.lgbce.org.uk/all-reviews/north-east/hartlepool/hartlepool

Local Authority

- Hartlepool Borough Council

Political Group

- Hartlepool Labour Party (x2)
- Hartlepool Independent Group
- Putting Hartlepool First

Councillors

- Councillor J. Lindridge (Fens & Rossmere ward)
- Councillor B. Buchan (Fens & Rossmere ward)

Local Organisations

- Greatham Community Association
- Fens Residents’ Association (x3)
- Friends of Rossmere
- Hartlepool Civic Society

Parish and Town Council

- Dalton Piercy Parish Council
- Elwick Parish Council
- Hart Parish Council
- Headland Parish Council

Local Residents

- 92 local residents
# Appendix D

## Glossary and abbreviations

<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>Council size</td>
<td>The number of councillors elected to serve on a council</td>
</tr>
<tr>
<td>Electoral Change Order (or Order)</td>
<td>A legal document which implements changes to the electoral arrangements of a local authority</td>
</tr>
<tr>
<td>Division</td>
<td>A specific area of a county, defined for electoral, administrative and representational purposes. Eligible electors can vote in whichever division they are registered for the candidate or candidates they wish to represent them on the county council</td>
</tr>
<tr>
<td>Electoral fairness</td>
<td>When one elector’s vote is worth the same as another’s</td>
</tr>
<tr>
<td>Electoral inequality</td>
<td>Where there is a difference between the number of electors represented by a councillor and the average for the local authority</td>
</tr>
<tr>
<td>Electorate</td>
<td>People in the authority who are registered to vote in elections. For the purposes of this report, we refer specifically to the electorate for local government elections</td>
</tr>
<tr>
<td>Number of electors per councillor</td>
<td>The total number of electors in a local authority divided by the number of councillors</td>
</tr>
<tr>
<td>Over-represented</td>
<td>Where there are fewer electors per councillor in a ward or division than the average</td>
</tr>
<tr>
<td><strong>Parish</strong></td>
<td>A specific and defined area of land within a single local authority enclosed within a parish boundary. There are over 10,000 parishes in England, which provide the first tier of representation to their local residents</td>
</tr>
<tr>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td><strong>Parish council</strong></td>
<td>A body elected by electors in the parish which serves and represents the area defined by the parish boundaries. See also 'Town council'</td>
</tr>
<tr>
<td><strong>Parish (or Town) council electoral arrangements</strong></td>
<td>The total number of councillors on any one parish or town council; the number, names and boundaries of parish wards; and the number of councillors for each ward</td>
</tr>
<tr>
<td><strong>Parish ward</strong></td>
<td>A particular area of a parish, defined for electoral, administrative and representational purposes. Eligible electors vote in whichever parish ward they live for candidate or candidates they wish to represent them on the parish council</td>
</tr>
<tr>
<td><strong>Town council</strong></td>
<td>A parish council which has been given ceremonial 'town' status. More information on achieving such status can be found at <a href="http://www.nalc.gov.uk">www.nalc.gov.uk</a></td>
</tr>
<tr>
<td><strong>Under-represented</strong></td>
<td>Where there are more electors per councillor in a ward or division than the average</td>
</tr>
<tr>
<td><strong>Variance (or electoral variance)</strong></td>
<td>How far the number of electors per councillor in a ward or division varies in percentage terms from the average</td>
</tr>
<tr>
<td>Ward</td>
<td>A specific area of a district or borough, defined for electoral, administrative and representational purposes. Eligible electors can vote in whichever ward they are registered for the candidate or candidates they wish to represent them on the district or borough council</td>
</tr>
</tbody>
</table>
The Local Government Boundary Commission for England (LGBCE) was set up by Parliament, independent of Government and political parties. It is directly accountable to Parliament through a committee chaired by the Speaker of the House of Commons. It is responsible for conducting boundary, electoral and structural reviews of local government.